State of California CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LOS ANGELES REGION 320 West 4th Street, Suite 200, Los Angeles

FACT SHEET

ORDER NO. 01-XXX
WASTE DISCHARGE REQUIREMENTS
FOR
OJAI VALLEY SANITARY DISTRICT
(Ojai Valley Treatment Plant)

NPDES No. CA0053961 Public Notice No.: 01-009

I. PUBLIC PARTICIPATION

A. Public Comment Period

By March 12, 2001, the local newspapers will have published the public notice of the intent of the California Regional Water Quality Control Board, Los Angeles Region, (Regional Board or Board) to consider, during its April 26, 2001, meeting, the re-issuance of the waste discharge requirements (WDRs) and National Pollutant Discharge Elimination System (NPDES) permit to Ojai Valley Sanitary District (Discharger or District or OVSD). The WDRs and NPDES permit regulate discharges from the Ojai Valley Treatment Plant. Copies of the tentative order dated March 9, 2001, were sent to the Discharger and interested parties for comments. Regional Board requested comments by April 9, 2001. This will give staff time to review and consider the comments, respond to them, and include the comments and response in the Board's agenda folder. Written comments received after April 9, 2001, will be submitted, ex agenda, to the Board for their consideration. Comments should be submitted either in person or by mail to:

California Regional Water Quality Control Board, Los Angeles Region 320 W. 4th Street, Suite 200 Los Angeles, CA 90013

Attn: Tracy Patterson

To date, we have only received comments from OVSD. On March 23, 2001, Regional Board staff met with the Discharger on these comments. Resolved issued will be discussed in a Response to Comments document that will be prepared after the public comment period ends on April 9, 2001.

B. Public Hearing

The Regional Board will hold a public hearing on the tentative WDRs and NPDES permit during its regular meeting on the following date, time and place:

Date: April 26, 2001 Time: 9:00 a.m.

Location: Richard H. Chambers U.S. Court of Appeals Bldg.

125 South Grand Ave., Pasadena, CA 91105

Interested parties and persons are invited to attend. At the public hearing, the Board will hear any testimony, if any, pertinent to the discharge, WDRs and permit. Oral testimony will be heard; however, for accuracy of the record, important testimony should be in writing.

C. WASTE DISCHARGE REQUIREMENT APPEALS

Any aggrieved person may petition the State Water Resources Control Board to review the decision of the Regional Board regarding the final waste discharge requirements. The petition must be submitted within 30 days of the Regional Board's action to the following address:

State Water Resources Control Board P.O. Box 100 Sacramento, CA 95812

D. Information and Copying

Copies of the tentative WDRs and NPDES permit, report of waste discharge, fact sheet, comments received, and other documents relative to the tentative WDRs are available at the Regional Board office. Inspection and/or copying of these documents are by appointment scheduled between the hours of 8:00 and 4:50 p.m., Monday through Friday, excluding holidays. For appointment, please call Tracy Patterson at (213) 576-6661 or Vilma Correa at (213) 576-6617.

E. Register of Interested Persons

Any person interested in being placed on the mailing list for information regarding the WDRs and NPDES permit should write to the Regional Board, <u>Attention: Vilma Correa</u>.

II. BACKGROUND

Ojai Valley Sanitary District operates the Ojai Valley Wastewater Treatment Plant, a publicly owned treatment work (POTW). It provides wastewater collection services for an estimated population of 23,000 people in the City of Ojai, the unincorporated communities of Meiners Oaks, Mira Monte, Oak View, Casitas Springs, and Foster Park. The wastewater, a mixture of domestic and industrial, is tertiary treated and disinfected prior to discharge to the Ventura River.

III.PURPOSE OF ORDER

The District's discharge of treated wastewater from the Ojai Valley Treatment Plant to the Ventura River, a water of the State and the United States, is regulated under WDRs contained in Order No. 96-041 adopted by this Board on June 10, 1996, and Order No. 99-063, a revised Monitoring and Reporting Program (CI-4245), adopted by this Board on July 8, 1999. These orders also serve as a permit under National Pollutant Discharge Elimination System (NPDES) (Permit No. CA0053961). The WDRs and NPDES permit expire on May 10, 2001. The tentative order is the reissuance of the WDRs and NPDES permit for discharges from the treatment plant.

The United States Environmental Protection Agency (USEPA) and the Regional Board have classified the Ojai Valley Treatment Plant as a major discharger. It has a Threat to Water Quality and Complexity rating of 1-A.

III. FACILITY AND TREATMENT PROCESS DESCRIPTION

- A. Ojai Valley Wastewater Treatment Plant is located at 6363 North Ventura Avenue, Ventura. It has a treatment design capacity of 3.0 million gallons per day (mgd) and an instantaneous peak flow capacity of 9 mgd. The plant discharges an average of 2.17 mgd of tertiary treated wastewater through Discharge Serial No. 1 (latitude 34° 20' 33", longitude 119° 17' 26") to the Ventura River, above the estuary.
- B. On May 21, 1990, the Regional Board issued Cease and Desist Order No. 90-063 requiring the District to upgrade the treatment plant, particularly providing tertiary treatment and disinfection to the discharge because of the recreational beneficial use of the river downstream of the discharge. There were also problems of dissolved oxygen depletion and nuisance aquatic growth in the river due to high BOD and nutrients, respectively, in the discharge.
- C. The District completed the plant upgrade in the fall of 1997. Currently, wastewater treatment at the plant consists of: influent grinding, grit removal and screening, biological treatment using an oxidation ditch with aerobic and anaerobic-anoxic zones for BOD, nitrogen, and phosphorous removal, final clarification, tertiary filtration, ultraviolet disinfection with chlorination/dechlorination as backup, and reaeration. Attachment 1 shows the schematic diagram of the Ojai Valley Treatment Plant wastewater flow.

Following clarification, waste activated sludge is stabilized in an aerobic holding tank, dewatered in belt presses, and then dried and/or composted in sludge drying beds. Sludge is composted onsite (windrow) during dry weather and hauled to an offsite composting facility during wet weather.

D. The following are brief descriptions of the major unit processes, operations, and/or equipment:

Influent grinding: Solids such as paper and rags are ground prior to entering the treatment process to prevent entangling of these solids in the mechanical parts of the treatment chain.

Grit removal and screening: Grit is a wide assortment of inorganic solids such as pebbles, sand, silt, egg shells, glass, and metal fragments. Grit is removed by

screening and settling. This material is collected and disposed of to a landfill.

Oxidation ditch. The aeration zone provides oxygen for living microorganisms that are produced and maintained to breakdown and consume the organic material in the incoming wastewater. The mixture of wastewater with such microorganisms in the oxidation ditch is known as mixed liquor. In the anoxic zone, denitrification and phosphorus removal are accomplished biologically by anaerobic microorganisms that consume organic matter in the wastewater and reduce nitrates to nitrogen gas and phosphates to elemental phosphorus.

Final clarification in secondary clarifiers: In this stage, solids (sludge) are separated from the effluent and the sludge blanket is thickened.

Equalization Basins: Allow for adjustments of flow to the filters throughout the day and during storm events.

Tertiary filtration. The filtration process is used to remove or reduce suspended or colloidal matter from a liquid stream, by passing the water through a bed of graded granular material. In the case of the Ojai Valley Treatment Plant, sand is the filtration media. Filters remove the solids that the secondary sedimentation process did not remove, thus, improving the disinfection efficiency and reliability.

Ultraviolet disinfection: Irradiation with UV light is a promising method of disinfection. Although it provides no residual, this method is effective in inactivating both bacteria and viruses. When applied to a thin sheet of turbidity-free water it has been proven to be effective. UV spans wavelengths from 2000-3900 angstroms. The most effective band for disinfection is in the shorter range of 2000-3000 angstroms.

Chlorination. Sodium hypochlorite is used as a disinfectant in the Ojai Valley Treatment Plant as a backup to the UV system during storm events or normal process interruptions. The disinfecting agent is added to the treated effluent to destroy bacteria, pathogens and viruses, and to minimize algal growth.

Dechlorination. Prior to discharge, sodium bisulfite is added to the treated effluent to remove residual chlorine.

Belt press: Sludge is pressed between two belts to remove water.

Sludge drying beds: The sludge beds provide an area for storage and drying of sludge during dry weather so it can be windrow composted.

IV. OVERVIEW OF THE WATERSHED (Source: 2001 Watershed Initiative Chapter)

To implement the watershed management approach (WMA) in water quality protection, the Regional Board has divided the Los Angeles Region into 10 watershed management areas. The WMA integrates activities across the Regional Board's many diverse programs, particularly, permitting, basin planning, and other surface water oriented programs. It enables the Regional Board to better assess cumulative impacts of pollutants from all sources (point and nonpoint), and more efficiently develop watershed specific solutions that balance the environmental and economic aspects.

The Ventura River, the receiving water for the Ojai Valley discharges, is part of the Regional Board designated Ventura River Watershed Management Area (see vicinity map in figure 2) The watershed covers a fan-shaped area of 225 square miles that is drained to the ocean by the Ventura River and its tributaries. The surface water system in the watershed generally flows in a southerly direction into an estuary at the mouth of the Ventura River. At its mouth, the river traverses an alluvial delta and forms a lagoon at the ocean shore. A sand bar generally closes this lagoon during low flow months, although during winter months the bar may be breached by high river flows. The upper end of the lagoon is part of the Emma Wood State Beach-Ventura River Group Camp, while the lower end is part of the City of San Buenaventura's Seaside Wilderness Park.

The Ventura River Watershed supports a diversity of wildlife, and is one of the southernmost rivers where endangered Steelhead Trout historically ran in large numbers. Aquatic life, such as fish, invertebrates, and algae, as well as birds, amphibians, and mammals exist in the Ventura River Watershed.

Majority of the water quality problems in the watershed involves eutrophication (excessive nutrients and their effects) although some DDT and metals have been found in mussels and fish tissues. Sediment in the estuary, however, appears uncontaminated and laboratory tests conducted by *Bay Protection and Toxic Cleanup Program* showed little sediment toxicity. In some sub-watersheds, high total dissolved solids concentrations impair the use of water for agriculture. Certain reaches of Ventura River are listed as impaired for DDT, algae, heavy metals, trash, groundwater pumping, and/or water diversions in the 1998 Clean Water Act (CWA) Section 303(d) listing.

Ojai Valley Treatment Plant is the only major discharger in the watershed. For much of the year, the plant's effluent makes two-thirds of the total river flow. Other permitted discharges in the watershed are four minor general permittees discharging wastes from groundwater seepage dewatering, recreational lake overflows, swimming pool wastes and/or water ride wastes, and 27 general industrial storm water enrollees.

V. DISCHARGE OUTFALL

A. The Ojai Valley Treatment Plant discharges to the Ventura River, a water of the State and the United States, through one discharge point, Discharge Serial No. 001, located at the following approximate coordinates:

Latitude 34° 20′ 33″ Longitude 119° 17′ 26″

The outfall is about 3,000 feet upstream from the confluence with Canada Larga. From the discharge point of the treatment plant, the Ventura River flows about 5 miles through the Ventura River Valley to the Pacific Ocean.

VI. DISCHARGE QUALITY

- A. Ojai Valley Treatment Plant discharges tertiary treated and disinfected municipal and industrial wastewater. In 1990, the plant effluent was implicated in a number of water quality problems in the river downstream of the discharge:
 - Public health hazard the effluent was not disinfected at the time while there was an increasing use of the of the river, the lagoon, and surrounding beaches for recreational use;
 - Nuisance aquatic plant growth because of high nitrates in the effluent; and,
 - Low dissolved oxygen that cannot support cold water habitat because of high BOD content of the effluent.

Furthermore, the District would not be able to comply with effluent limits for BOD, suspended solids, or turbidity without filtration, or the receiving water requirement for unionized ammonia which were adopted in Order No. 90-062. Because of the foregoing impacts of the effluent discharged on the river, the Regional Board issued Cease and Desist Order No. 90-063 on May 21, 1990, requiring the District to upgrade the plant. The District completed the upgrades in the fall of 1997.

- B. Data from the District's monitoring reports from the fall of 1997 to July 2000 showed that the quality of effluent discharged has significantly improved:
 - The effluent is now being disinfected to an average total coliform 7-day median value of <2 MPN/100 ml. MPN is the most probable number of total coliform organisms.
 - Nitrate + nitrite nitrogen has been reduced from 20 to 5 mg/L.
 - BOD has been reduced from 10 to 3 mg/L with annual average removal of about 98.8 %.
 - Suspended solids have been reduced from 10 to 3 mg/L with annual average removal of about 99.3 %.
- C. During the review process of discharge data, Regional Board staff requested the District to conduct a 48 hour continuous diurnal study of temperature and dissolved oxygen at two stations, one upstream (R-3) and one downstream (R-4) of the discharge. The purpose of this study was to determine whether the discharge affects the typical diurnal cycle of these two constituents.

Staff review of the data obtained showed that despite the District's efforts to increase the dissolved oxygen levels in the stream to well above levels required in the Basin Plan, there are still effects from the discharge While the data from the station upstream exhibit the typical diurnal curve for both dissolved oxygen and temperature, the data from the downstream station showed much less of the diurnal character. Temperature fluctuations during the day results from solar heating of shallow waters. Dissolved oxygen levels also fluctuate because during the daytime photosynthesis by the algae occurs, thus increasing the oxygen content of the water column. At night, photosynthesis does not occur and plants, invertebrates, and fish are still using oxygen. Therefore, dissolved oxygen decreases during nighttime hours.

Additionally, staff noticed that the temperature difference between the upstream and downstream stations exceeded five degrees which is a violation of the Basin Plan which states "for waters designated with a cold freshwater habitat, the temperature of the

receiving water at any time or place and within any given 24-hour period shall not increased by more than 5°F as a result of the waste discharged". Reaches 3 and 4 of the Ventura River are 303(d) listed for withdrawals and diversions. It is staff's best professional judgement that once these are addressed, and the flow increased to the lower watershed, there will not be a problem with temperature as a result of the discharge. However, it is important to note that the Ventura River is steelhead trout territory and as such, temperature is very important. Steelhead trout have been observed in the river in temperatures outside of their normal range; it is believed that some populations in the south have adapted to these warmer temperatures.

D. Due to the upgrade of the treatment plant, instead of the usual past five years effluent data only those gathered from the fall of 1997 through July 2000 were used for effluent characterization. For this period, the volume and characteristics of the discharged effluent (conventional and non-conventional) obtained from the District's monitoring reports are given in the following table. Attachment D contains a more extensive statistical analysis of effluent priority pollutant data collected by the District from fall 1997 to May 2000. The "<" symbol indicates that the pollutant was not detected (ND) at that concentration level. It is not known if the pollutant was present at a lower concentration. The 'CTR' number corresponds to the number in the California Toxics Rule.

<u>Table 1</u>
Effluent Characteristics – October 1997 to July 2000

<u>Constituents</u>	<u>Unit</u>	<u>Average</u>	<u>Maximum</u>	<u>Minimum</u>
Flow	MGD	2.17	2.49	1.93
рН	pH unit	7.68	7.93	7.1
Temperature	· °F	70	78	64
BOD₅20°C	mg/L	2.55	4	2
Total Suspended Solids	mg/L	2.66		
Dissolved Oxygen	mg/L	8.52	9.7	7.63
Ammonia Nitrogen	mg/L	0.06		
Total phosphorous	mg/L	2.28	5	0.4
Oil and Grease	mg/L	4	5	3
Total Dissolved Solids	mg/L	840	900	750
MBAS	mg/L	<0.1	<0.1	< 0.05
Settleable Solids	mg/L	<0.1		

E. Table 2 shows the characteristics of the wastewater discharged based on data submitted in the District's 1999 annual summary. report The "<" symbol indicates that the pollutant was not detected (ND) at that concentration level. It is not known if the pollutant was present at a lower concentration.

<u>Table 2</u> <u>Effluent Characteristics – 1999</u>

CTR#	<u>Constituents</u>	<u>Units</u>	<u>Average</u>	<u>Maximum</u>	<u>Minimum</u>
	Flow	MGD	2.1	2.33	1.95
	pH	pH unit	7.6	8.1	6.6
	Temperature	°F	70	78	62
	BOD₅20°C	mg/L	3		
	Total Suspended Solids	mg/L	2		
	Dissolved Oxygen	mg/L	8.5	10.3	7.1
	Ammonia Nitrogen	mg/L	< 0.05	<0.2	< 0.05
	Total phosphorous	mg/L	1.9	2.7	0.4
	Settleable solids	mg/L	<0.1	<0.1	<0.1
	Oil and Grease	mg/L	<3	5	<1
	Total Dissolved Solids	mg/L	821	890	750
	MBAS	mg/L	<0.1	<0.1	<0.1
	Chloride	mg/L	120	120	120
	Sulfate	mg/L	257	290	230
	Boron	mg/L	0.52	0.56	0.50
	Turbidity	NTU	<1	1	<1
	Fluoride	mg/L	0.4	0.4	0.3
	Organic-N	mg/L	0.9	1.5	<0.5
	Nitrate-N + Nitrite N	mg/L	4.8	6.6	3.7
	Total Nitrogen mg/L	5.7	7.2	4.4	
	Aluminum	μg/L	230	300	160
1	Antimony	μg/L	<1	<1	<1
2	Arsenic	μg/L	<1.3	<2	<0.5
	Barium	μg/L	12	23	<0.2
3	Beryllium	μg/L	<0.4	<0.5	<0.2
4	Cadmium	μg/L	<0.2	<0.2	0.07
5a	Chromium III	μg/L	no data		
5b	Chromium VI	μg/L	no data		
	Chromium (total)	μg/L	1.95	2	1.9
	Cobalt	μg/L	0.4	0.4	<0.5
6	Copper	μg/L	10	10	10
	Iron	μg/L	75	100	<50
7	Lead	μg/L	1.32	1.8	0.84
8	Mercury	μg/L	0.001	<0.2	< 0.001
	Molybdenum	μg/L	10.6	15	6.2
9	Nickel	μg/L	1.75	3	0.5
10	Selenium	μg/L	<0.9	<1	<0.8
11	Silver	μg/L	<0.6	<1	<0.1
12	Thallium	μg/L	1	1	<1
	Vanadium	μg/L	32	61	<2
13	Zinc	μg/L μg/L	35.5	36	35
14	Cyanide	μg/L μg/L	<2.5	<10	<5
15	Asbestos		no data	\10	\ J
16	2,3,4,7-TCDD (Dioxin)	μg/L	110 uala		
		μg/L Unite	Avorago	Maximum	Minimum
<u>UIR</u>	<u>Constituents</u>	<u>Units</u>	<u>Average</u>	<u>Maximum</u>	<u>Minimum</u>

17	Acrolein	μg/L	<100	<100	<100
18	Acrylonitrile	μg/L	<25	<100	<50
19	Benzene	μg/L	<0.5	<0.5	< 0.5
20	Bromoform	μg/L	~<4.6	8.1	<1
21	Carbon tetrachloride	μg/L	<0.5	<0.5	<0.5
22	Chlorobenzene	μg/L	<0.5	<0.5	<0.5
23	Dibromochloromethane	μg/L	21	36	6
24	Chloroethane		<0.25	<1	<0.5
	2-Chloroethylvinyl ether	μg/L	<10	<10	<10.5
25	Chloroform	μg/L			
26		μg/L	51.5	77	26
27	Bromodichloromethane	μg/L	32.5	37	28
28	1,1-Dichloroethane	μg/L	<0.25	<1	<0.5
29	1,2-Dichloroethane	μg/L	<0.25	<1	<0.5
30	1,1-Dichloroethylene	μg/L	<0.25	<1	<0.5
31	1,2-Dichloropropane	μg/L	<0.25	<1	<0.5
32	1,3-Dichloropropylene	μg/L	<0.25	<2	<0.5
33	Ethylbenzene	μg/L	<0.5	<0.5	< 0.5
34	Methyl bromide (Bromomet	thane) μg/L	<1	<1	<1
35	Methyl chloride (Chloromet	hane) μg/L	<1	<1	<1
36	Methylene chloride	μg/L	<0.5	<0.5	< 0.5
37	1,1,2,2-Tetrachloroethane	μg/L	<0.25	<1	< 0.5
38	Tetrachloroethylene	μg/L	<0.5	<0.5	<0.5
39	Toluene	μg/L	<0.5	<0.5	<0.5
40	1,2-Trans-dichloroethylene		<0.25	<1	<0.5
41	1,1,1-Trichloroethane	μg/L	<0.5	<0.5	<0.5
42	1,1,2-Trichloroethane	μg/L	<0.5	<0.5	<0.5
43	Trichloroethylene	μg/L	<0.25	<1	<0.5
44	Vinyl chloride	μg/L μg/L	<0.5	<0.5	<0.5
4 4 45	2-Chlorophenol		<2.5	<10	<5
45 46		μg/L			
	2,4-Dichlorophenol	μg/L	<2.5	<10	<5 .5
47	2,4-Dimethylphenol	μg/L	<2.5	<10	<5
48	2-Methyl-4,6-dinitrophenol	μg/L	<50	<50	<50
49	2,4-Dinitrophenol	μg/L	<50	<50	<50
50	2-Nitrophenol	μg/L	<2.5	<10	<5
51	4-Nitrophenol	μg/L	<5	<50	<10
52	3-Methyl-4-chlorophenol	μg/L	<2.5	<20	<5
53	Pentachlorophenol	μg/L	<5	<50	<10
54	Phenol	μg/L	<2.5	<10	<5
55	2,4,6-Trichlorophenol	μg/L	<2.5	<10	<5
56	Acenaphthene	μg/L	<2.5	<10	<5
57	Acenaphthylene	μg/L	<2.5	<10	<5
58	Anthracene	μg/L	<2.5	<10	<5
59	Benzidine	μg/L	<50	<50	<50
60	Benzo(a)anthracene	μg/L	<2.5	<10	<5
61	Benzo(a)pyrene	μg/L	<2.5	<10	<5
62	Benzo(b)flouranthene	μg/L	<2.5	<10	<5
CTR#	` '	Units	<u>Average</u>	<u>Maximum</u>	Minimum
<u> </u>			<u></u>		
63	Benzo(g,h,i)perylene	μg/L	<2.5	<10	<5
	= 55(3,,,/65.715.15	L.a. –			

64	Benzo(k)flouranthene	μg/L	<2.5	<10	<5
65	Bis(2-chloroethoxy)methan	eμg/L	<10	<10	<10
66	Bis(2-chloroethyl)ether	μg/L	<10	<10	<10
67	Bis(2-chloroisopropyl)ether	μg/L	<10	<10	<10
68	Bis(2-ethylhexyl)phthalate	μg/L	<2	<10	<4
69	4-Bromophenyl phenyl ethe	erμg/L	<2.5	<10	<5
70	Butylbenzyl phthalate	μg/L	<2.5	<10	<5
71	2-Chloronaphthalene	μg/L	<2.5	<10	<5
72	4-Chlorophenyl phenyl ethe	erμg/L	<2.5	<10	<5
73	Chrysene	μg/L	<2.5	<10	<5
74	Dibenzo(a,h)anthracene	μg/L	<10	<10	<10
75	1,2-Dichlorobenzene	μg/L	<2.5	<10	<5
76	1,3-Dichlorobenzene	μg/L	<2.5	<10	<5
77	1,4-Dichlorobenzene	μg/L	<2.5	<10	<5
78	3,3'-Dichlorobenzidine	μg/L	<20	<20	<20
79	Diethyl phthalate	μg/L	<2.5	<10	<5
80	Dimethyl phthalate	μg/L	<2.5	<10	<5
81	Di-n-butyl phthalate	μg/L	<5	<20	<10
82	2,4-Dinitrotoluene	μg/L	<2.5	<10	<5
83	2,6-Dinitrotoluene	μg/L	<2.5	<10	<5
84	Di-n-octyl phthalate	μg/L	<10	<10	<10
85	1,2-Diphenylhydrazine	μg/L	>5	<50	<10
86	Flouranthene	μg/L	<2.5	<10	<5
87	Flourene	μg/L	<2.5	<10	<5
88	Hexachlorobenzene	μg/L	<2.5	<10	<5
89	Hexachlorobutadiene	μg/L	<10	<10	<10
90	Hexachlorocyclopentadiene		<10	<10	<10
91	Hexachloroethane	μg/L	<2.5	<10	<5
92	Indeno(1,2,3-cd)pyrene	μg/L	<10	<10	<10
93	Isophorone	μg/L	<2.5	<10	<5
94	Naphthalene	μg/L	<2.5	<10	<5
95	Nitrobenzene	μg/L	<2.5	<10	<5
96	N-nitrosodimethylamine	μg/L	<2.5	<10	<5
97	N-nitrosodi-n-propylamine	μg/L	<2.5	<20	<5
98	N-nitrosodiphenylamine	μg/L	<2.5	<10	<5
99	Phenanthrene	μg/L	<2.5	<10	<5
100	Pyrene	μg/L	<2.5	<10	<5
101	1,2,4-Trichlrobenzene	μg/L	<2.5	<10	<5
102	Aldrin	μg/L	<0.0005	<0.02	<0.001
103	Alpha-BHC	μg/L	<0.001	<0.02	<0.002
104	Beta-BHC	μg/L	<0.001	<0.02	<0.002
105	Gamma-BHC (Lindane)	μg/L	0.0345	0.039	0.03
106 107	Delta-BHC	μg/L	<0.001	<0.02 <0.2	<0.002
	Chlordane	μg/L	<0.001	<0.2	<0.002
108 CTP#	4,4'-DDT	μg/L Units	<0.0005		<0.001
OTK#	Constituents	<u>Units</u>	<u>Average</u>	<u>Maximum</u>	<u>Minimum</u>
109	4,4'-DDE	μg/L	<0.0005	<0.02	<0.001
110	4,4'-DDD	μg/L μg/L	<0.0005	<0.02	<0.001
	.,. 555	µ9/ □	3.0000	-0.0 <u>L</u>	40.00 I

Dieldrin	μg/L	< 0.0005	< 0.02	< 0.001
Alpha-endosulfan	μg/L	< 0.0005	< 0.02	< 0.001
Beta-endosulfan	μg/L	< 0.0025	< 0.02	< 0.005
Endosulfan sulfate	μg/L	< 0.001	< 0.02	< 0.002
Endrin	μg/L	< 0.0025	< 0.01	< 0.005
Endrin aldehyde	μg/L	0.015	0.02	0.01
Heptachlor	μg/L	< 0.001	< 0.01	< 0.002
Heptachlor epoxide	μg/L	< 0.0025	< 0.01	< 0.005
chlorinated biphenyls (PCBs)				
Aroclor 1016	μg/L	< 0.005	<0.5	<0.01
Aroclor 1221	μg/L	< 0.005	<0.5	<0.01
Aroclor 1232	μg/L	< 0.005	<0.5	<0.01
Aroclor 1242	μg/L	< 0.005	<0.5	<0.01
Aroclor 1248	μg/L	< 0.005	<0.5	< 0.01
Aroclor 1254	μg/L	< 0.005	< 0.5	< 0.01
Aroclor 1260	μg/L	< 0.005	< 0.5	< 0.01
Toxaphene	μg/L	< 0.005	<2	< 0.01
Phenols (chlorinated)	μg/L	<30	<50	<10
Phenols (non-chlorinated)	μg/L	<50	<50	<50
Radioactivity–gross alpha	pCi/L	2 <u>+</u> 4	2 <u>+</u> 5	1 <u>+</u> 2
Radioactivity-gross beta	pCi/L	8 <u>+</u> 8	12 <u>+</u> 7	4 <u>+</u> 8
	Alpha-endosulfan Beta-endosulfan Endosulfan sulfate Endrin Endrin aldehyde Heptachlor Heptachlor epoxide chlorinated biphenyls (PCBs) Aroclor 1016 Aroclor 1221 Aroclor 1232 Aroclor 1242 Aroclor 1242 Aroclor 1254 Aroclor 1254 Aroclor 1260 Toxaphene Phenols (chlorinated) Radioactivity—gross alpha	Alpha-endosulfan µg/L Beta-endosulfan µg/L Endosulfan sulfate µg/L Endrin µg/L Endrin aldehyde µg/L Heptachlor µg/L Heptachlor epoxide µg/L Holorinated biphenyls (PCBs) Aroclor 1016 µg/L Aroclor 1221 µg/L Aroclor 1232 µg/L Aroclor 1242 µg/L Aroclor 1248 µg/L Aroclor 1254 µg/L Aroclor 1254 µg/L Aroclor 1260 µg/L Toxaphene µg/L Phenols (chlorinated) µg/L Phenols (non-chlorinated) µg/L Radioactivity—gross alpha	Alpha-endosulfan μg/L <0.0005 Beta-endosulfan μg/L <0.0025 Endosulfan sulfate μg/L <0.001 Endrin μg/L <0.0025 Endrin aldehyde μg/L 0.015 Heptachlor μg/L <0.001 Heptachlor epoxide μg/L <0.001 Heptachlor epoxide μg/L <0.0025 chlorinated biphenyls (PCBs) Aroclor 1016 μg/L <0.005 Aroclor 1221 μg/L <0.005 Aroclor 1232 μg/L <0.005 Aroclor 1242 μg/L <0.005 Aroclor 1248 μg/L <0.005 Aroclor 1254 μg/L <0.005 Aroclor 1260 μg/L <0.005 Toxaphene μg/L <0.005 Phenols (chlorinated) μg/L <30 Phenols (non-chlorinated) μg/L <50 Radioactivity—gross alpha pCi/L 2±4	Alpha-endosulfan μg/L <0.0005

VII. APPLICABLE PLANS, POLICIES, AND REGULATIONS

- A. **Antidegration Policy**. On October 28, 1968, the State Board adopted Resolution No. 68-16, *Maintaining High Quality Water*, which established an antidegradation policy for State and Regional Boards. The State Board has, in State Board Order No. 86-17 and an October 7, 1987 guidance memorandum, interpreted Resolution No. 68-16 to be fully consistent with the federal antidegradation policy.
- B. **Sources of Drinking Water Policy**. On May 19, 1988, the State Board adopted Resolution No. 88-63, Sources of Drinking Water Policy, which required all Regional Boards to designate all surface and ground waters, with limited exemptions, as suitable or potentially suitable for municipal and domestic supply. On March 27, 1989, the Regional Board adopted Resolution No. 89-03, Incorporation of Sources of Drinking Water Policy into the Water Quality Control Plans (Basin Plans) Santa Clara River Basin (4A)/ Los Angeles River Basin (4B).
- C. Basin Plan. On June 13, 1994, the Regional Board adopted a revised Water Quality Control Plan for the Los Angeles Region:Basin Plan for the Coastal Watershed of Los Angeles and Ventura Counties (Basin Plan). The Regional Board amended the Basin Plan via Regional Board Resolution No. 97-02 on January 27, 1997. This updated and consolidated plan represents the Board's master quality control planning document and regulations. The revised Basin Plan was approved by the SWRCB and the State of California Office of Administrative Law (OAL) on November 17, 1994, and February 23, 1995, respectively. The Basin Plan (i) designates beneficial uses for surface and groundwaters, (ii) sets narrative and numerical objectives that must be attained or maintained to protect the designated (existing and potential) beneficial uses and conform to the state antidegradation policy, and (iii) includes implementation provisions, programs, and policies to protect all waters in the Region. In addition, the Basin Plan incorporates (by reference) all applicable State and Regional Board Plans and policies

and other pertinent water quality policies and regulations. The 1994 update of the Basin Plan has been prepared to be consistent with all State and Regional Board plans and policies adopted to date. This Order implements the plans, policies and provisions of the Board's Basin Plan.

- D. **Beneficial Uses**. The Basin Plan contains water quality objectives and beneficial uses for the Ventura River and contiguous waters.
 - 1. The beneficial uses of the receiving surface water are:

Ventura River: Hydrologic Unit 402.10

Existing: industrial service supply, agricultural supply, groundwater recharge, freshwater replenishment, contact and non-contact water recreation, warm freshwater habitat, cold freshwater habitat, wild life habitat, rare, threatened or endangered species, migration of aquatic organisms, spawning, reproduction, and early development, and wetland habitat.

Potential: municipal and domestic supply.

Ventura River Estuary - Hydrologic Unit 402.10

Existing: navigation, commercial and sport fishing, contact and non-contact water recreation, warm freshwater habitat, estuary habitat, marine habitat, wild life habitat, rare, threatened or endangered species, migration of aquatic organisms, spawning, reproduction, and early development, shellfish

harvesting, and wetland habitat.

2. There is public contact in the receiving water downstream of the discharge; therefore, the quality of wastewater discharged to Ventura River and to the Ventura River Estuary must be such that no public health hazard is created.

3. The beneficial uses of the receiving ground water are:

Lower Ventura Groundwater Basin:

Existing: industrial service supply, industrial process supply, and agricultural

supply.

Potential: municipal and domestic supply, industrial process supply.

4. The requirements in this Order are intended to protect designated beneficial uses and enhance the water quality of the watershed. Effluent limits must protect both existing and potential beneficial uses.

E. State Implementation Plan (SIP) and California Toxics Rule (CTR). The SWRCB adopted the Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California (also known as the State Implementation Plan or SIP) on March 2, 2000. The SIP was amended by Resolution No. 2000-30, on April 26, 2000, and the Office of Administrative Law approved the SIP on April 28, 2000. The SIP applies to discharges of toxic pollutants in the inland surface waters, enclosed bays and estuaries of California which are

subject to regulation under the State's Porter-Cologne Water Quality Control Act (Division 7 of the Water Code) and the Federal Clean Water Act (CWA). This policy also establishes the following: implementation provisions for priority pollutant criteria promulgated by USEPA through the California Toxics Rule (CTR) and for priority pollutant objectives established by Regional Water Quality Control Boards (RWQCBs) in their water quality control plans (Basin Plans); monitoring requirements for priority pollutants with insufficient data to determine reasonable potential; monitoring requirements for 2, 3, 7, 8 –TCDD equivalents; and chronic toxicity control provisions. The CTR became effective on May 18, 2000 (codified as 40 CFR Part 131.38). Toxic pollutant limits are prescribed in this Order to implement the CTR and Basin Plan.

In the CTR, USEPA promulgated criteria that protects the general population at an incremental cancer risk level of one in a million (10⁻⁶), for all priority toxic pollutants regulated as carcinogens. USEPA recognizes that adoption of a different risk factor is outside of the scope of the CTR. However, states have the discretion to adopt water quality criteria that result in a higher risk level, if it can demonstrate that the chosen risk level is adequately protective of the most highly exposed subpopulation, and has completed all necessary public participation. This demonstration has not happened in California. Further, the information that is available on highly exposed subpopulations in California supports the need to protect the general population at the 10⁻⁶ level. The discharger may undertake a study, in accordance with the procedures set forth in Chapter 3 of USEPA's Water Quality Standards Handbook: Second Edition (EPA-823-B-005a, August 1994) to demonstrate a different risk factor is more appropriate. Upon completion of the study, the State Board will review the results and determine if the risk factor needs to be changed. In the mean time, the State will continue using a 10⁻⁶ risk level, as it has done historically, to protect the population against carcinogenic pollutants.

F. **303(d) Listed Pollutants.** On May 12, 1999, the USEPA approved the State's most recent list of impaired waterbodies. The list (hereinafter referred to as the 303(d) list) was prepared in accordance with Section 303(d) of the Federal Clean Water Act to identify specific impaired waterbodies where water quality standards are not expected to be met after implementation of technology-based effluent limitations on point sources.

Within the Ventura River Watershed, the Ventura River Estuary, as well as Reaches 1, 2, 3 and 4, were classified as impaired. Reaches 3 and 4 are above the treatment

plant and will not be addressed here. The following pollutants/stressors, from point and non-point sources, were identified as impacting the receiving waters:

Ventura River Estuary – Hydrologic Unit 402.10

- Algae, eutrophication, DDT, and trash;

<u>Ventura River Reach 1 (Estuary to Main Street)</u> – Hydrologic Unit 402.10

- Algae, copper, silver, and zinc (metals in fish tissue); and,

Ventura River Reach 2 (Main Street to Weldon Canyon) – Hydrologic Unit 402.10

- Algae, copper, selenium, silver, and zinc (metals in fish tissue)
- G. Relevant Total Maximum Daily Loads. A Total Maximum Daily Load (TMDL) is a determination of the amount of a pollutant, from point, nonpoint, and natural background sources, including a margin of safety, that may be discharged to a water quality-limited water body. Section 303(d) of the CWA established the TMDL process. The statutory requirements are codified at 40 CFR Part 130.7. TMDLs must be developed for the pollutants of concern which impact the water quality of water bodies on the 303(d) list. The Regional Board is developing a TMDL that assesses the extent and sources of the algae and eutrophication problem in the Ventura River. According to the TMDL schedule, under the amended consent decree, Heal the Bay, Santa Monica Bay Keeper, et al. v. Browner, et al. (March 23, 1999), the algae and eutrophication TMDLs for the Ventura River Watershed must be completed by 2004/05. The remaining TMDLs, such as metals (copper, silver, selenium, and zinc) and trash, are scheduled for completion by 2005/06.
- H. Pursuant to Section 402(p) of the Clean Water Act and 40 CFR Parts 122, 123, and 124, the State Water Resources Control Board (State Board) adopted general NPDES permits to regulate stormwater discharges associated with industrial activity (State Board Order No. 91-13-DWQ adopted in November 1991, amended by Order No. 92-12-DWQ adopted in September 1992). The requirements of this general permit are incorporated into this permit.
- I. Watershed Approach. This Regional Board has been working to implement a Watershed Management Approach, in accordance with Watershed Protection: A Project Focus (EPA841-R-95-003, August 1995), to address water quality protection in the Los Angeles Region. The objective is to provide a more comprehensive and integrated strategy resulting in water resource protection, enhancement, and restoration while balancing economic and environmental impacts within a hydrological-defined drainage basin or watershed. The Watershed Management Approach emphasizes cooperative relationships between regulatory agencies, the regulated community, environmental groups, and other stakeholders in the watershed to achieve the greatest environmental improvements with the resources available. This Order fosters the implementation of this approach by protecting beneficial uses in the watershed and requiring OVSD to participate with the Ventura County Flood Control District, Santa Barbara ChannelKeeper, and other stakeholders, in the development and implementation of a volunteer watershed-wide monitoring program. The watershed-wide monitoring program has been under development for the past year and is expected to be implemented prior to the effective date of this Order.

The Ventura River Volunteer Monitoring Program is a collaborative effort between the State Board, Regional Board, Ventura County, the City of San Buenaventura, OVSD, and other stakeholders to develop and implement a volunteer based water quality monitoring program to provide scientific data on the water quality of the Ventura River Watershed. Another goal is to assess the physical and eventually biological health of the system and to address non point sources of pollution such as equestrian activities. Santa Barbara ChannelKeeper is the lead volunteer organization in conjunction with the Ventura chapter of SurfRider. Both nonprofit organizations are attempting to track activities throughout the Ventura River watersheds. Its goal is to help facilitate a process to preserve, restore, and enhance all aspects of the watershed. Currently, the group has received funding and is preparing to begin the first round of monitoring.

The Ventura River Steelhead Restoration and Recovery Plan group was developed in response to the listing of steelhead trout as an endangered species by the National Marine Fisheries Service (NMFS) in August 1997. The plan was developed to 1) identify measures to mitigate impacts of ongoing operations and maintenance activities, 2) to identify future projects and, 3) identify and evaluate opportunities to promote recovery and restoration of the steelhead trout in the watershed. Stakeholders of the group consist of the Casitas Municipal Water District, City of Ventura, Ventura County Flood Control District, and seven other local public and private agencies. The plan was released in December of 1997.

Also as a result of the listing of steelhead trout as an endangered species and in relation to the *Ventura River Steelhead Restoration and Recovery Plan* group, number of public agencies have joined together in a cooperative effort to develop a *Habitat Conservation Plan* (HCP) for the Ventura River. These agencies include the City of Ventura, Casitas Municipal Water District, County of Ventura (Flood Control District, Transportation, and Solid Waste), Ojai Valley Sanitary District, Southern California Water Company, Ojai Basin GMA, City of Ojai, and Ventura River County Water District. These agencies operate and maintain facilities along portions of the river that could affect species designated threatened or endangered by the federal government. To ensure compliance with the federal Endangered Species Act (ESA), these agencies are proactively seeking an incidental take permit under Section 10(a) of the ESA, which allows take of listed species and their habitat incidental to other lawful activities, provided the take in minimized and other measures are implemented to mitigate the impact, as described in the HCP.

VIII. REGULATORY BASIS FOR EFFLUENT LIMITS AND DISCHARGE REQUIREMENTS

- A. Water Quality Objectives and Effluent Limits. Water Quality Objectives (WQOs) and effluent limitations in this permit are based on:
 - The State Water Resources Control Board's "Policy for Implementation of Toxics Standards for Inland Surface Waters, Enclosed Bays, and Estuaries of California" (the State Implementation Plan or SIP);
 - The plans, policies and water quality standards (beneficial uses + objectives + antidegradation policy) contained in the 1994 Water Quality Control Plan, Los Angeles Region: Basin Plan for the Coastal Watersheds of Los Angeles and Ventura Counties, as amended;
 - Administrative Procedures Manual and Administrative Procedure Updates;
 - California Toxics Rule (Federal Register Volume 65, No. 97);

- Regions 9 & 10 Guidance for Implementing Whole Effluent Toxicity Programs Final May 31, 1996;
- Whole Effluent Toxicity (WET) Control Policy July 1994;
- Applicable Federal Regulations
 - Federal Clean Water Act, and
 - 40 CFR Parts 122, 131, among others; and,
- Best professional judgment (pursuant to 40 CFR 122.44).

Where numeric effluent objectives have not been established in the Basin Plan, 40 CFR Part 122.44(d) specifies that water quality based effluent limits may be set based on USEPA criteria and supplemented where necessary by other relevant information to attain and maintain narrative water quality criteria to fully protect designated beneficial uses.

- B. U.S. EPA regulations, policy, and guidance documents upon which Best Professional Judgment (BPJ) was developed may include in part:
 - Inspectors Guide for Evaluation of Municipal Wastewater Treatment Plants, April 1979 (EPA/430/9-79-010);
 - Fate of Priority Pollutants in Publicly Owned Treatment Works Pilot Study October 1979 (EPA-440/1-79-300):
 - Technical Support Document for Water Quality Based Toxics Control March 1991 (EPA-505/ 2-90-001); and,
 - USEPA NPDES Permit Writers' Manual, December 1996 (EPA-833-B-96-003).
- C. Pursuant to 40 CFR Part 403, CSDLAC developed and has implemented an approved industrial wastewater pretreatment program. This Order requires implementation of the approved pretreatment program. Two non-categorical Significant Industrial Users (SIUs) and two Categorical Industrial Users (non-discharging at this time) are subject to OVSD's pretreatment program. The two SIUs are subject to local limits, but not categorical pretreatment standards.
- D. To implement Section 405 (d) of the Clean Water Act, on February 19, 1993, USEPA promulgated 40 CFR Part 503 to regulate the use and disposal of municipal sewage sludge. This Order implements the regulations and it is the responsibility of the Discharger to comply with said regulations, which are enforceable by USEPA.
- E. Pursuant to Section 402(p) of the Clean Water Act and 40 CFR Parts 122, 123, and 124, the State Water Resources Control Board (State Board) adopted general NPDES permits to regulate stormwater discharges associated with industrial activity (State Board Order No. 91-13-DWQ adopted in November 1991, amended by Order No. 92-12-DWQ adopted in September 1992). The requirements of this general permit are incorporated into this permit.
- F. Federal Water Pollution Control Act (CWA). Effluent limitations and toxic effluent standards are established pursuant to Section 301 (Effluent Limitations), Section 302 (Water Quality-Related Effluent Limitations), Section 303 (Water Quality Standards and Implementation Plans), Section 304 (Information and Guidelines [Effluent]), Section 305 (Water Quality Inventory), Section 307 (Toxic and Pretreatment Effluent Standards), and Section 402 (NPDES) of the CWA. The CWA and amendments thereto are applicable to the discharges herein.

Antibacksliding provisions are contained in Sections 303(d)(4) and 402(o) of the CWA, and in 40 CFR Part 122.44(l). Those provisions require a reissued permit to be as stringent as the previous permit with some exceptions.

Section 402(o) of the CWA establishes express statutory language prohibiting the backsliding of effluent limitations. It consists of the following three parts:

- 1. Section 402(o)(1) prohibits (subject to exceptions in section 303(d)(4) and/or 402(o)(2)) the relaxation of effluent limitations for two situations:
 - a. When a permittee seeks to revise a technology-based effluent limitation based on BPJ to reflect a subsequently promulgated effluent guideline which is less stringent, and
 - b. When a permittee seeks relaxation of an effluent limitation which is based upon a State treatment standard or water quality standard.
- 2. Section 402(o)(2) outlines specific exceptions to the general prohibition against establishment of less stringent effluent limitations. Codified in the NPDES regulations at 40 CFR 122.44(I), Section 402(o)(2) provided that the establishment of less stringent limits may be allowed where:
 - a. There have been material and substantial alterations or additions to the permitted facility which justify this relaxation;
 - b. New information (other than revised regulations, guidance, or test methods) is available that was not available at the time of permit issuance which would have justified a less stringent effluent limitation;
 - c. Technical mistakes or mistaken interpretations of the law were made in issuing the permit under Section 402(a)(1)(b);
 - d. Good cause exists due to events beyond the permittee's control (e.g., acts of God) and for which there is no reasonably available remedy;
 - e. The permit has been modified under 40 CFR 122.62, or a variance has been granted; or
 - f. The permittee has installed and properly operated and maintained required treatment facilities, but still has been unable to meet the permit limitations (relaxation may only be allowed to the treatment levels actually achieved).

Although the statute identified six exceptions where effluent limitations may be relaxed, the language specifically stated that exceptions "c" and "e" (as listed above) do not apply to water quality-based effluent limitations. Thus, exceptions c & e would only apply to technology-based effluent limitations derived using best professional judgement.

3. Section 402(o)(3) prohibits the relaxation of effluent limitations in all cases if a revised effluent limitation would result in a violation of applicable effluent limitation guidelines or water quality standards, including antidegradation requirements. Thus, even if any of the antibacksliding exceptions outlined in either the statute or regulations are applicable and mat, Section 402(o)(3) acts as a floor and restricts the extent to which effluent limitations may be relaxed. This requirement affirms existing provisions of the CWA that require limits, standards, and conditions to ensure compliance with applicable technology-based limits and water quality standards.

G. **Applicable Water Quality Objectives**. 40 CFR Part 122.44(d)(vi)(A) requires the establishment of numeric effluent limitations to attain and maintain applicable narrative water quality criteria to protect the designated beneficial use.

The Basin Plan includes narrative and numeric Water Quality Objectives (WQOs). The CTR promulgates numeric aquatic life criteria for 23 toxic pollutants and numeric human health criteria for 57 toxic pollutants. A compliance schedule provision in the SIP authorizes the State to issue schedules of compliance for new or revised NPDES permit limits based on the federal criteria when certain conditions are met.

Where numeric water quality objectives have not been established in the Basin Plan for a pollutant present in the effluent that causes, has reasonable potential to cause, or contribute to excursions above the narrative water quality criteria, 40 CFR Part 122.44(d) requires the permitting authority to establish water quality based effluent limits (WQBELs) using calculated numeric water quality criteria demonstrated to attain and maintain the narrative water quality criteria and fully protect the designated beneficial uses, USEPA's water quality criteria, and/or to establish effluent limitations on indicator parameters for the pollutant of concern. In deriving the WQBELs, other available relevant information should considered.

- H. Types of Pollutants. For CWA regulatory purposes, pollutants are grouped into three general categories under the NPDES program: conventional, toxic, and non-conventional. By definition, there are five conventional pollutants (listed in 40 CFR 401.16): 5-day biochemical oxygen demand, total suspended solids, fecal coliform, pH, and oil and grease. Toxic or "priority" pollutants are those defined in Section 307(a)(1) of the CWA (and listed in 40 CFR 401.12 and 40 CFR 423, Appendix A and include metals and man-made organic compounds. Non-conventional pollutants are those which that do not fall under either of the two previously described categories and include such parameters as ammonia, nitrogen, phosphorous, chemical oxygen demand, and whole effluent toxicity, etc.
- I. Technology Based Limits for Municipal Facilities (POTWs). Technology based effluent limits require a minimum level of treatment for industrial/municipal point sources based on currently available treatment technologies while allowing the discharger to use any available control techniques to meet the effluent limits. The 1972 CWA required POTWs to meet performance requirements based on available wastewater treatment technology. Section 301 of the CWA established a required performance level--referred to as "secondary treatment"--that all POTWs were required to meet by July 1, 1977. More specifically, Section 301(b)(1)(B) of the CWA required that USEPA develop secondary treatment standards for POTWs as defined in Section 304(d)(1). Based on this statutory requirement, USEPA developed national secondary treatment regulations that are specified in 40 CFR 133. These technology-based regulations apply to all POTWs and identify the minimum level of effluent quality attainable by secondary treatment in terms of five-day biochemical oxygen demand, total suspended solids, and pH.
- J. Water Quality Based Effluent Limitations (WQBEL). Water quality based effluent limits are designed to protect the quality of the receiving water by ensuring that State water quality standards are met by discharges from an industrial/municipal point source. If, after technology based effluent limits are applied, a point source discharge will cause, have the reasonable potential to cause, or contribute to an

exceedance of an applicable water quality criterion, then 40 CFR 122.44(d)(1) requires that the permit contain a WQBEL. Applicable water quality standards for the San Gabriel River are contained in the Basin Plan and CTR, as described in previous findings.

- K. Water Quality Based Effluent Limitations for Toxic Pollutants. Toxic substances are regulated in this permit by water quality based effluent limitations derived from the 1994 Basin Plan, the CTR, and/or best professional judgment (BPJ) pursuant to Part 122.44. If a discharge causes, has a reasonable potential to cause, or contribute to a receiving water excursion above a narrative or numeric objective within a State water quality standard, federal law and regulations, as specified in 40 CFR 122.44(d)(1)(i), and in part, the SIP, require the establishment of water quality based effluent limits (WQBELs) that will protect water quality. As documented in Table R and the fact sheet, pollutants exhibiting reasonable potential in the discharge, authorized in this Order, are identified in the Reasonable Potential Analysis (RPA) section and have final effluent limits. Because ambient receiving water data is not available, reasonable potential was not triggered for some of the 126 priority pollutants and final limits cannot be determined at this time. The discharger is required to gather the appropriate data and the Board will determine if final effluent limits are needed. If final limits are needed, the permit will be reopened and limits will be included in the permit.
- L. **Basis for Effluent Limits for 303(d) Listed Pollutants**. For 303(d) listed pollutants, the Regional Board plans to develop and adopt total maximum daily loads (TMDLs) which will specify wasteload allocations (WLAs) for point sources and load allocations (LA) for non-point sources, as appropriate. Following the adoption of TMDLs by the Regional Board, NPDES permits will be issued with effluent limits for water quality based on applicable WLAs. In the absence of a TMDL, effluent limits for 303(d) listed pollutants will be addressed in the following manner:
 - a. If the impairment is due to bioaccumulation of a pollutant in tissue (e.g., fish) and/or elevated levels of the pollutant in sediment and effective numeric objectives/criteria protecting the beneficial use(s) are lacking, then the only WQBEL which will not allow the discharge to cause or contribute to a violation of the narrative water quality objective protecting the beneficial use(s) is the mass-based effluent limit of "no net loading" of a pollutant discharged to the receiving water.

The "no net loading" approach is based on an analysis of effective water quality standards in the Basin Plan, including State and federal antidegradation policies (see SWRCB Resolution No. 68-16 and 40 CFR 131.12), and NPDES permitting regulations, including 40 CFR 122.44(d)(1) and 40 CFR 122.4(a). Any loading of a bioaccumulative/persistent pollutant to a receiving water with a beneficial use already impaired by that pollutant has the reasonable potential to cause or contribute to an exceedance of narrative water quality objective(s) in the Basin Plan (see 40 CFR 122.44(d)(1)(i)), and is in violation of State and federal antidegradation policies which require that existing instream beneficial uses and the level of water quality necessary to protect these uses be maintained and protected when a permit is issued by the Regional Board. The requirement that existing beneficial uses be protected is not satisfied if these uses are impaired. Where baseline water quality is less than the quality defined by the water quality objective, the antidegradation standard requires that water quality must be improved to a level which achieves the water quality objective

(see page 4, Antidegradation policy implementation for NPDES permitting, SWRCB 90-004, Administrative Procedures Update, May 1990). Finally, 40 CFR 122.4(a) prohibits issuance of an NPDES permit when permit conditions do not provide for compliance with the Clean Water Act, or regulations promulgated under the Clean Water Act, including water quality standards and NPDES regulations. In the absence of a TMDL which provides that an alternative load can be assimilated by the receiving water, the only effluent limit for the pollutant which will ensure that the discharge does not cause or contribute to an exceedance of water quality standards and does comply with water quality standards and NPDES regulations is no net loading.

A "no net loading" effluent limit may be met by:

- 1) reducing the effluent concentration below detectable levels through source control and/or treatment;
- reducing loads through recycling/reclamation;
- reducing loads elsewhere in the watershed by an amount at least equal to the amount discharge (and of equivalent bioavailability) through an offset program approved by the Executive Officer. Alternatively, in lieu of the "no net loading" effluent limit, a numeric site-specific objective that is protective of the beneficial use(s) listed as impaired may be developed and used as the basis for WQBELs.
- b. If the impairment is due to water column exceedances of effective numeric water quality objectives/criteria, then the only WQBEL which will not allow the discharge to cause or contribute to a violation of the numeric water quality objectives/criteria protecting the beneficial use(s) are end-of-pipe effluent limits based on these objectives/criteria.
- c. At this time, "no net loading" does not apply to any constituents within the Ojai Valley Treatment Plant permit. However, future studies may indicate otherwise.

IX. REASONABLE POTENTIAL ANALYSIS

As specified in 40 CFR Part 122.44(d)(1)(i), permits are required to include limits for all pollutants "which the Director (defined as the Regional Administrator, State Director, or authorized representative in 40 CFR Part 122.2) determines are or may be discharged at a level which will cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard." Using the method described in the SIP, Regional Board staff has conducted Reasonable Potential Analysis (RPA) using the discharger's effluent data contained in Table D. The RPA compares the effluent data with water quality objectives in the Basin Plan and CTR.

a. **Reasonable Potential Determination** The RPA (per the SIP) involves identifying the observed maximum pollutant concentration in the effluent (MEC) for each constituent based on the effluent concentration data. There are three tiers to determining reasonable potential. If any of the following three tiers is triggered, then reasonable potential exists:

- For the first tier, the MEC is compared with the lowest applicable Water Quality Objective (WQO), which has been adjusted for pH, hardness and translator data, if appropriate. If the MEC is greater than the (adjusted) WQO, then there is reasonable potential for the constituent to cause or contribute to an excursion above the WQO and a water quality-based effluent limitation (WQBEL) is required. However, if the pollutant was not detected in any of the effluent samples and all of the reported detection limits are greater than or equal to the WQO, proceed with Tier 2. The Regional Board exercised its discretion in identifying all available, valid, relevant, representative data and information in accordance with SIP Section 1.2 (page 8).
- For the second tier, if the MEC is less than the adjusted WQO, then the observed maximum ambient background concentration (B) for the pollutant is compared with the adjusted WQO. If B is greater than the adjusted WQO, then a WQBEL is required. If B is less than the WQO, then a limit is only required under certain circumstances to protect beneficial uses. If a constituent was not detected in any of the effluent samples and all of the detection limits are greater than or equal to the adjusted WQO, then the ambient background water quality concentration is compared with the adjusted WQO. The Regional Board exercised its discretion in identifying all available, applicable ambient background data in accordance with SIP Section 1.4.3 (page 16).
- For the third tier, other information is used to determine RPA, such as the current CWA 303(d) List. Section 1.3 of the SIP describes the type of information that can be considered in Tier 3.

For all parameters that have reasonable potential to cause or contribute to an exceedance of a WQO / criteria, numeric WQBELs are required. Section 1.4, Step 5 of the SIP (page 8) states that MDELs shall be used for publicly-owned treatment works (POTWs) in place of average weekly limitations. WQBELs are based on CTR, USEPA water quality criteria, and Basin Plan objectives.

If the data are unavailable or insufficient to conduct the RPA for the pollutant, or if all reported detection limits of the pollutant in the effluent are greater than or equal to the WQO, the Regional Board shall establish interim requirements, in accordance with Section 2.2.2. of the SIP, that require additional monitoring for the pollutant in place of a WQBEL. Upon completion of the required monitoring, the Regional Board shall use the gathered data to conduct RPA and determine if a WQBEL is required. However, if Tier 1 or Tier 3 triggered reasonable potential for a pollutant, then the lack of receiving water data for Tier 2 evaluation would not prohibit the establishing of WQBELs in the permit.

A numerical limit has not been prescribed for a toxic constituent if it has been determined that it has no reasonable potential to cause or contribute to excursions of water quality standards. However, if the constituent had a limit in the previous permit, and if none of the Antibacksliding exceptions apply, then the limit will be retained. A narrative limit to comply with all water quality objectives is provided in *Standard Provisions* for the priority pollutants which have no available numeric criteria.

b. **RPA Data.** The RPA was based on effluent monitoring data for fall 1997 through June 2000. Table R (Attachment R) of the fact sheet summarizes the RPA, lists the

constituents, and where available, the lowest, adjusted WQO, the MEC, the "Reasonable Potential" result, and the limits from the previous permit.

For metals, the lowest applicable Water Quality Objective (WQO) was expressed as total recoverable, and where applicable adjusted for hardness. Hardness values have been measured in the ambient waters upstream of the discharge point. According to the SIP, the maximum value that can be used for hardness is 400 and this is the value that was used for metals in the calculations.

For some constituents, a complete RPA cannot be performed on the discharger's effluent because there is insufficient ambient background water quality data, upstream from the discharge, to determine if an effluent limitation is needed. In accordance with the SIP, the Regional Board may impose interim monitoring requirements upon the Discharger, so that the Discharger obtains adequate ambient, background water samples for metals and organic priority pollutants upstream from the discharge point. After the additional information is gathered, and prior to April 2003, Regional Board staff will conduct RPA once again, to determine if additional numerical limitations are necessary. Section 1.3, Step 8, of the SIP authorizes the Regional Board to use the gathered data to conduct RPA, as outlined in Steps 1 through 7, and determine if a water quality-based effluent limitation is required.

A reopener provision is included in this Order that allows the permit to be reopened to allow the inclusion of new numeric limitations for any constituent that exhibits reasonable potential to cause or contribute to exceedance of applicable water quality objectives.

For some priority pollutants, the applicable water quality objectives are below the levels that current technology can measure. Section 2.4.5 of the SIP discusses how compliance will be determined in those cases. The discharger should work with the laboratory to lower detection levels to meet applicable and reliable detection limits; follow procedures set forth in 40 CFR 136; and, report the status of their findings in the annual report. During the term of the permit, if and when the monitoring with lowered detection limits shows any of the above at levels exceeding the applicable WQOs, the discharger will be required to initiate source identification and control for the particular constituent. Appendix 4 of the SIP lists the minimum levels and laboratory techniques for each constituent.

X. WASTE DISCHARGE REQUIREMENTS

- A. On the basis of the preliminary staff review and application of state and federal authorities, the Board proposes to renew the permit.
- B. Numeric toxic constituent limitations are based on the Basin Plan the narrative water quality objective for toxic constituents, "All waters shall be maintained free of toxic substances in concentrations that are toxic to, or that produce detrimental physiological responses in, human, plant, animal, or aquatic life"; on the CTR; and, the interpretation of the Basin Plan narrative criteria using USEPA's 304(a) nationally recommended water quality criteria. For toxic constituents that have no reasonable potential to cause or contribute to excursions of water quality objectives, no numerical limitations are prescribed.

C. Pursuant to 40 CFR 122.45(d)(2), for continuous discharges, all permit effluent limitations, standards, and prohibitions, including those necessary to achieve water quality standards, shall unless impracticable be stated as average weekly and average monthly discharge limitations for POTWs. Pursuant to 40 CFR 122.45(d)(1), daily maximum limitations are included in the permit. It is impracticable to only include average weekly and average monthly effluent limitations in the permit, because a single daily discharge of a pollutant, in excess amounts, can cause violations of water quality objectives. The effects of pollutants on aquatic organisms are often rapid. For many pollutants, an average weekly or average monthly effluent limitation alone is not sufficiently protective of beneficial uses.

Furthermore, Section 1.4 of the SIP requires the step-by-step procedure to "adjust" or convert CTR numeric criteria into Average Monthly Effluent Limitations (AMELs) and Maximum Daily Effluent Limitations (MDELs), for toxics.

- Step 3 of Section 1.4 of the SIP (page 6) lists the statistical equations that adjust CTR criteria for effluent variability.
- Step 5 of Section 1.4 of the SIP (page 8) lists the statistical equations that adjust CTR criteria for averaging periods and exceedance frequencies of the criteria/ objectives. This section also reads, "For this method only, maximum daily effluent limitations shall be used for publicly-owned treatment works (POTWs) in place of average weekly limitations.

Table R is the spreadsheet that was used to calculate the AMELs and MDELs for priority pollutants.

- D. Pursuant to 40 CFR 122.45(f), mass-based limits are included in the tentative permit, in addition to concentration-based limits.
- E. The numeric limitations contained in this Order are intended to protect and maintain existing and potential beneficial uses of the receiving waters.

F. Effluent Limitations:

1. Limits for Conventional and nonconventional pollutants:

		Discharge Limitations			
Constituents	<u>Units</u>	30-Day <u>Average</u> ¹	Daily <u>Maximum</u> ^{2/}		
BOD ₅ (20°C)	mg/L	10	15		
	lbs/day ^{<u>3</u>/}	250	375		
Suspended Solids	mg/L	10	15		
	lbs/day ^{3/}	250	375		
Oil and Grease	mg/L	10	15		
	lbs/day ^{3/}	250	375		
Residual Chlorine	mg/L		0.1		
Settleable Solids	ml/L	0.1	0.2		
Total Dissolved Solids	mg/L	1500			

	lbs/day ^{3/}	37,500	
Sulfate	mg/L	500	
	lbs/day ^{<u>3</u>/}	12,500	
Chloride	mg/L	300	
	lbs/day ^{<u>3</u>/}	7,500	
Fluoride	mg/L	1.0	
	lbs/day ^{<u>3</u>/}	25.02	
Boron	mg/L	1.5	
0,	lbs/day ^{3/}	37.5	
Total Nitrogen [%]	mg/L	6.7	8
	lbs/day ^{<u>3</u>/}		200
Total ammonia**	mg/L	**	**
	lbs/day ^{#/}	**	**
Detergents (as MBAS)	mg/L	0.5	
	lbs/day ^{<u>3</u>/}	12.5	
Phosphorous	mg/L		2
	lbs/day ^{3/}		50

^{1/} As defined in Standard Provisions, Attachment N.

2. Basis for Conventional and nonconventional pollutants:

a. Biological Oxygen Demand (BOD) and Suspended solids

Biochemical oxygen demand (BOD) is a measure of the quality of the organic matter in the water and, therefore, the water's potential for becoming depleted in dissolved oxygen. As organic degradation takes place, bacteria and other decomposers use the oxygen in the water for respiration. Unless there is a steady resupply of oxygen to the system, the water will quickly become depleted of oxygen. Adequate dissolved oxygen levels are required to support aquatic life. Depressions of dissolved oxygen can lead to anaerobic conditions resulting in odors, or, in extreme cases, in fish kills.

40 CFR Part 133 describes the minimum level of effluent quality attainable by secondary treatment, for BOD and suspended solids, as:

- the monthly average shall not exceed 30 mg/L and
- the 7-day average shall not exceed 45 mg/L.

Ojai Valley Treatment Plant provides tertiary treatment, as such, the limits in the permit are more stringent than secondary treatment requirements. The Plant achieves solids removal that is better than secondary-treated wastewater by filtering the effluent.

The daily maximum effluent concentration limits apply to both flow weighted 24-hour composite samples and grab samples, as specified in the Monitoring and Reporting Program (Attachment T).

^{3/} Based on the plant design flow rate of 3.0 MGD. During events, such as storms, in which the flow exceeds the design capacity, the mass discharge rate limitations will be tabulated using the concentration limits and the actual flow rates.

^{**} Ojai Valley Treatment Plant must meet the total ammonia limitations contained in Attachment H, Basin Plan Tables 3-1 and 3-3, for the protection of freshwater aquatic habitat, by June 14, 2002.

[%] Total Nitrogen = nitrate-N + Nitrite-N + unionized ammonia-N + organic nitrogen

The monthly average and the daily maximum limits cannot be removed because none of the exceptions under the Antibacksliding Policy apply. Those limits were all included in the previous permit (Order 96-041) and the Plant has been able to meet both limits for both BOD and suspended solids.

In addition to having mass-based and concentration-based effluent limitations for BOD and suspended solids, the Ojai Valley Treatment Plant also has a percent removal requirement for these two constituents. In accordance with 40 CFR Parts 133.102(a)(3) and 133.102(b)(3), the 30-day average percent removal shall not be less than 85 percent. Percent removal is defined as a percentage expression of the removal efficiency across a treatment plant for a given pollutant parameter, as determined from the 30-day average values of the raw wastewater influent pollutant concentrations to the facility and the 30-day average values of the effluent pollutant concentrations for a given time period.

b. <u>Settleable solids</u>

Excessive deposition of sediments can destroy spawning habitat, blanket benthic (bottom dwelling) organisms, and abrade the gills of larval fish. The limits for settleable solids are based on the Basin Plan (page 3-16) narrative, "Waters shall not contain suspended or settleable material in concentrations that cause nuisance or adversely affect beneficial uses." The numeric limits are empirically based on results obtained from the settleable solids 1-hour test, using an Imhoff cone.

It is impracticable to use a 7-day average limitation, because short-term spikes of settleable solid levels that would be permissible under a 7-day average scheme would not be adequately protective of all beneficial uses. The monthly average and the daily maximum limits cannot be removed because none of the exceptions under the Antibacksliding Policy apply. The monthly average and daily maximum limits were both included in the previous permit (Order 96-041) and the Plant has been able to meet both limits.

c. Oil and grease

Oil and grease are not readily soluble in water and form a film on the water surface. Oily films can coat birds and aquatic organisms, impacting respiration and thermal regulation, and causing death. Oil and grease can also cause nuisance conditions (odors and taste), are aesthetically unpleasant, and can restrict a wide variety of beneficial uses. The limits for oil and grease are based on the Basin Plan (page 3-11) narrative, "Waters shall not contain oils, greases, waxes, or other materials in concentrations that result in a visible film or coating on the surface of the water or on objects in the water, that cause nuisance, or that otherwise adversely affect beneficial uses."

The numeric limits are empirically based on concentrations at which an oily sheen becomes visible in water. It is impracticable to use a 7-day average limitation, because spikes that occur under a 7-day average scheme could cause a visible oil sheen. A 7-day average scheme would not be sufficiently protective of beneficial uses. The monthly average and the daily maximum limits cannot be removed because none of the exceptions under the Antibacksliding Policy apply. Both limits were included in the previous permit (Order 96-041) and the Plant has been able to meet both limits.

d. Residual chlorine

Disinfection of wastewater with chlorine produces a chlorine residual. Chlorine and its reaction products are toxic to aquatic life. The limit for residual chlorine is based on the Basin Plan (page 3-9) narrative, "Chlorine residual shall not be present in surface water discharges at concentrations that exceed 0.1 mg/L and shall not persist in receiving waters at any concentration that causes impairment of beneficial uses."

It is impracticable to use a 7-day average or a 30-day average limitation, because it is not as protective as of beneficial uses as a daily maximum limitation is. Chlorine is very toxic to aquatic life and short-term exposures of chlorine may cause fish kills.

e. Total Dissolved Solids, Sulfate, Chloride, and Boron

The limits for total dissolved solids, sulfate, chloride, and boron are based on the Basin Plan Table 3-8 (page 3-13). This table contains these specific limitations for this reach of the Ventura River. It is practicable to express the limit as a monthly average, since these constituents are not expected to cause acute effects on beneficial uses.

f. Fluoride

The limit for fluoride is based on the Basin Plan Table 3-6 (page 3-9). It is practicable to express the limit as a monthly average, since fluoride is not expected to cause acute effects on beneficial uses.

g. <u>Iron</u>

The limit for Iron is based on the Basin Plan (incorporation of Title 22, *Drinking Water Standards*, by reference). 300 µg/L is the secondary MCL for iron. Iron is not a priority pollutant. The monthly average limit cannot be removed because none of the exceptions under the Antibacksliding Policy apply. This limit was included in the previous permit (Order 96-041) and the Plant has been able to meet the limit.

h. Methylene Blue Activated Substances (MBAS)

The MBAS procedure tests for the presence of anionic surfactants (detergents) in water. Surfactants disturb the water surface tension which affects insects and can affect gills in aquatic life. The monthly average limit for Methylene Blue Activated Substances (MBAS) is based on the Basin Plan (page 3-11), which reads, "Waters shall not have concentrations greater than 0.5 mg/L." The Basin Plan references the Department of Health Services (DHS) secondary drinking water standard. Since the Basin Plan objective is based on a secondary drinking water objective, it is practicable to have a monthly average limitation. At concentrations of 0.5 mg/L, foaming has not been observed in the effluent.

i. Total Inorganic Nitrogen

Total inorganic nitrogen is the sum of Nitrate-nitrogen and Nitrite-nitrogen. Nitrogen is considered a nutrient. High nitrate levels in drinking water can

cause health problems in humans. Infants are particularly sensitive and can develop methemoglobinemia (blue-baby syndrome).

Algae. Several reaches of the Ventura River are 303(d) listed for algae. Excessive growth of algae and/or other aquatic plants can degrade water quality. Algal blooms sometimes occur naturally, but they are often the result of excess <u>nutrients</u> (i.e., nitrogen, phosphorus) from waste discharges or nonpoint sources. These algal blooms can lead to problems with tastes, odors, color, and increased turbidity and can depress the dissolved oxygen content of the water, leading to fish kills. Floating algal scum and algal mats are also an aesthetically unpleasant nuisance.

The 303(d) listing for algae is being addressed by applying the narrative WQO for biostimulatory substances, "Waters shall not contain biostimulatory substances in concentrations that promote aquatic growth to the extent that such growth causes nuisance or adversely affects beneficial uses," and other relevant information to arrive at a mass based-limit intended to be protective of the beneficial uses, pursuant to 40 CFR 122.44(d). Total nitrogen will be the indicator parameter intended to control algae, pursuant to 40 CFR 122.44(d)(1)(vi)(C).

- 2. **Concentration-based limit**. The effluent limit for total inorganic nitrogen of 8 mg/L is based on the average concentration achievable by the plant design incorporated during the upgrade by the Discharger.
- 3. Mass based limit. The mass based limit for inorganic nitrogen was based on the plant design flow of 3 MGD.

Watershed-wide monitoring will track concentration levels of phosphorus and all nitrogen series pollutants present in the effluent and receiving waters, pursuant to 40 CFR 122.44(d)(1)(vi)(C)(3).

j. Total ammonia

Since ammonia has reasonable potential to cause or contribute to an excursion of a water quality objective, a water quality-based effluent limitation is required in order to be protective of the water quality objective. This limit must be met at the end-of-pipe by June 14, 2002. The numerical limits are contained in Basin Plan Tables 3-1 and 3-3 (Attachment H).

The values that appear in the 1994 Basin Plan Ammonia Tables were based on the *Quality Criteria for Water 1986* (EPA 440/5-86-001) document.

To express the 1-Hour and the 4-Day total ammonia concentrations as nitrogen, the tabulated values should be multiplied by the 0.822 conversion factor. The factor was obtained by using stoichiometry.

Atomic mass of nitrogen = 14.01. Atomic mass of hydrogen = 1.008. In one mole of ammonia (NH_3), there is one nitrogen for every 3 hydrogens. Therefore, the molecular weight of NH_3 = 14.01 + (3 x 1.008) = 17.034. The conversion factor is:

$$\frac{1 \text{ mole N}}{1 \text{ mole NH}_3} = \frac{14.01 \text{ mg N}}{17.037 \text{ mg NH}_3} = 0.822$$

k. <u>Coliform</u>

Total and fecal coliform bacteria are used to indicate the likelihood of pathogenic bacteria in surface waters. Given the nature of the facility, a wastewater treatment plant, pathogens are likely to be present in the effluent in cases where the disinfection process is not operating adequately. As such, the permit contains the following technology-based effluent limitations for coliform:

- the median number of coliform organisms at some point in the treatment process must not exceed 2.2 per 100 milliliters, and
- the number of coliform organisms must not exceed 23 per 100 milliliters in more than one sample within any 30-day period.

These limits for coliform must be met at the point of the treatment train immediately following disinfection. The disinfection and filtration processes reduce the likelihood of having pathogens in the effluent. The technology-based effluent limitation is also protective of water quality.

I. <u>pH</u>

The hydrogen ion activity of water (pH) is measured on a logarithmic scale, ranging from 0 to 14. While the pH of "pure" water at 25°C is 7.0, the pH of natural waters is usually slightly basic due to the solubility of carbon dioxide from the atmosphere. Minor changes from natural conditions can harm aquatic life. The effluent limitation for pH which reads, "the wastes discharged shall at all times be within the range of 6.5 to 8.5," is taken from the Basin Plan (page 3-15) which reads" the pH of inland surface waters shall not be depressed below 6.5 or raised above 8.5 as a result of waste discharge.

m. Turbidity

Turbidity is an expression of the optical property that causes light to be scattered in water due to particulate matter such as clay, silt, organic matter, and microscopic organisms. Turbidity can result in a variety of water quality impairments. The effluent limitation for turbidity which reads, "For the protection of the water contact recreation beneficial use, the wastes discharged to water courses shall have received adequate treatment, so that the turbidity of the wastewater does not exceed: (a) a daily average of 2 Nephelometric turbidity units (NTUs); and (b) 5 NTUs more than 5 percent of the time (72 minutes) during any 24 hour period," is based on the Basin Plan (page 3-17).

n. Radioactivity

Radioactive substances are generally present in natural waters in extremely low concentrations. Mining or industrial activities increase the amount of radioactive substances in waters to levels that are harmful to aquatic life, wildlife, or humans. The effluent limitation for radioactivity which reads, "Radioactivity of the wastes discharged shall not exceed the limits specified in Title 22, Chapter 15, Article 5, Section 64443, of the California Code of

Regulations, or subsequent revisions," is based on the Basin Plan (page 3-15).

3. Toxicity.

Reasonable potential exists for toxicity. As such, the permit contains effluent limitations for toxicity.

The toxicity limitations are based on:

- the Basin Plan objectives (page 3-16 and 3-17)
- USEPA Regions 9 & 10 Guidance for Implementing Whole Effluent Toxicity Programs Final May 31, 1996, and
- USEPA Whole Effluent Toxicity (WET) Control Policy July 1994.

Acute Toxicity Limitation:

The dischargers may test for acute toxicity by using USEPA's Methods for Measuring the Acute Toxicity of effluent to Freshwater and Marine Organisms, September 1991(EPA 600/4-90/027).

- a. The acute toxicity of the effluent shall be such that: (i) the average survival in the undiluted effluent for any three (3) consecutive 96-hour static or continuous flow bioassay tests shall be at least 90%, and (ii) no single test producing less than 70% survival.
- b. If either of the above requirements in (a) is not met, the Discharger shall conduct six additional tests over a six-week period. The Discharger shall ensure that they receive results of a failing acute toxicity test within 24 hours of the completion of the test and the additional tests shall begin within 3 business days of the receipt of the result. If the additional tests indicate compliance with acute toxicity limitation, the Discharger may resume regular testing. However, if the results of any two of the six accelerated tests is less than 90% survival, then the Discharger shall begin a Toxicity Identification Evaluation (TIE). The TIE shall include all reasonable steps to identify the sources of toxicity. Once the sources are identified, the Discharger shall take all reasonable steps to reduce toxicity to meet the objective.
- c. If the initial test and any of the additional six acute toxicity bioassay tests result in less than 70% survival, including the initial test, the Discharger shall immediately implement the initial investigation TRE workplan.
- d. The Discharger shall conduct acute toxicity monitoring as specified in Monitoring and Reporting Program No. 4245.

Chronic Toxicity Limitation and Requirements:

a. The chronic toxicity of the effluent shall be expressed and reported in toxic units, where:

$$TU_c = \frac{100}{NOEC}$$

The No Observable Effect Concentration (NOEC) is expressed as the maximum percent effluent concentration that causes no observable effect on test organisms, as determined by the results of a critical life stage toxicity test.

- b. Chronic toxicity of 100% effluent shall not exceed a monthly median of 1.0 TU_c or a daily maximum of 1.6 TU_c in a critical life stage test.
- c. If the chronic toxicity of the effluent exceeds the monthly median of 1.0 TU_c, the Discharger shall immediately implement accelerated chronic toxicity testing according to MRP No. 4245, Section VII. 3.b. If any three out of the initial test and the six accelerated tests results exceed 1.0 TU_c, the Discharger shall initiate a TIE and implement the Initial Investigation TRE Workplan, as specified in the following section of this Order (Section I.C.4).
- d. The Discharger shall conduct chronic toxicity monitoring as specified in MRP No. 4245.

The monthly median effluent limitation of $1.0~{\rm TU_c}$ for chronic toxicity is based on USEPA Regions 9 & 10 Guidance for Implementing Whole Effluent Toxicity (WET) Programs Final May 31, 1996 (Chapter 2 – Developing WET Permitting Conditions, page 2-8). In cases where effluent receives no dilution or where mixing zones are not allowed, the $1.0~{\rm TU_c}$ chronic criterion should be expressed as a monthly median. The "median" is defined as the middle value in a distribution, above which and below which lie an equal number of values. For example, if the results of the WET testing for a month were $1.5, 1.0, {\rm and} 1.0~{\rm TU_c}$, the median would be $1.0~{\rm TU_c}$.

The USEPA Regions 9 & 10 Guidance for Implementing Whole Effluent Toxicity (WET) Programs Final May 31, 1996 (Chapter 2 – Developing WET Permitting Conditions, page 2-8) recommends a statistical approach to developing a maximum daily effluent limitation. The daily maximum limit of 1.6 TU_c was derived from plant criteria using historical effluent chronic toxicity data from annual discharge monitoring reports as well as being consistent with other similar treatment plants.

4. Limits for priority pollutants:

				rge Limitations	
<u>CTR #</u> *	Constituent	<u>Units</u>	30-day Average 4/	Daily Maximum	<u>ML</u> 8/
2	Arsenic	μg/L lbs/day ^{3/}	50 ^{5/, 9/, a, c}	246 ^{9/, a ,c} 6.15	1
4	Cadmium	μg/L lbs/day ^{3/}	1.25 5 ^{5/} , ^{9/, a, c} 0.125	12 ^{9/, a, c} 0.300	0.25
	Chromium (Total)	μg/L lbs/day ^{3/}	50 ^{5/, 9/, c} 1.25		0.5
6	Copper ^e	μg/L lbs/day ^{3/}	25 ^{5/, 9/, c} 0.625	50.1 ^{9/, c} 1.25	0.5
	Iron	μg/L lbs/day ^{3/}	300 ^{5/, b} 7.5		
7	Lead	μg/L lbs/day ^{3/}	15.21 ^{5/, 9/, c} 0.380	30.5 ^{9/, c} 0.765	0.5
8	Mercury	μg/L lbs/day ^{3/}	0.05 ^{5/, 9/, d} 0.001	0.1003 ^{9/, d} 0.003	0.2
	Nickel	μg/L	138 ^{5/, 9/, c}	277 ^{9/, c}	1

Ojai Valley Treatment Plant Fact Sheet

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10	Selenium ^e	lbs/day ^{<u>3</u>/ μg/L}	3.45 4.09 ^{5/, 9/, c}	6.93 8.21 ^{9/, c}	1
11	Silver ^e	lbs/day ^{3/} μg/L	0.102 12.2 ^{5/, 9/, c}	0.205 24.4 ^{9/, c}	0.25
12	Thallium [@]	lbs/day ^{3/} μg/L lbs/day ^{3/}	0.305 1.7 ^{5/, 9/, d} 0.0425	0.610 3.41 ^{9/, d} 0.085	1
13	Zinc ^e	μg/L lbs/day ^{3/}	193 ^{5/, 9/, c} 4.82	388 ^{9/, c} 9.71	1
14	Cyanide ^{7/, @}	μg/L lbs/day ^{3/}	4.25 ^{9/, c} 0.107	8.54 ^{9/, c} 0.214	5
105	Lindane [@]	μg/L lbs/day ^{3/}	0.019 ^{9/, d} 0.0005	0.038 ^{9/, d} 0.00095	0.02
39	Toluene	μg/L lbs/day ^{3/}	150 ^{9/, d} 3.75		0.5
18	Acrylonitrile	μg/L Ibs/day ^{3/}	0.059 ^{9/, d} 0.0015	0.118 ^{9/, d} 0.003	2

			Dischar	ge Limitations	
CTR #*	Constituent	<u>Units</u>	30-day Average 4	Daily Maximum	<u>ML</u> 8/
20	Bromoform	μg/L lbs/day ^{3/}	4.3 ^{9/, d} 0.108	8.63 ^{9/, d} 0.322	0.5
21	Carbon tetrachloride	μg/L lbs/day ^{3/}	0.25 ^{9/, d} 0.006	0.502 ^{9/, d} 0.013	0.5
23	Dibromochloromethane		0.401 ^{9/,d} 0.010	0.804 ^{9/ ,d} 0.020	0.5
27	Dichlorobromomethane	e [®] μg/L lbs/day ^{3/}	0.56 ^{9/,d} 0.014	1.12 ^{9/ ,d} 0.028	0.5
29	1,2-dichloroethane	μg/L lbs/day ^{3/}	0.38 ^{9/ ,d} 0.0095	0.76 ^{9/ ,d} 0.019	0.5
30	1,1-dichloroethylene	μg/L lbs/day ^{3/}	0.057 ^{9/,d} 0.001	0.114 ^{9/ ,d} 0.003	0.5
31	1,2-dichloropropane	μg/L lbs/day ^{3/}	0.52 ^{9/ ,d} 0.013	1.04 ^{9/ ,d} 0.026	0.5
37	1,1,2,2-tetrachloroethar		0.17 ^{9/ ,d} 0.004	0.341 ^{9/,d} 0.009	0.5
48	4,6-dinitro-o-cresol	μg/L lbs/day ^{3/}	13.4 ^{9/,d} 0.335	26.9 ^{9/,d} 0.673	5
53	Pentachlorophenol	μg/L lbs/day ^{3/}	0.28 ^{9/,d} 0.007	0.562 ^{9/,d} 0.014	1
55	2,4,6-trichlorophenol	μg/L lbs/day ^{3/}	2.1 ^{9/,d} 0.052	4.21 ^{9/, d} 0.105	10
59	Benzidine	μg/L lbs/day ^{3/}	0.00012 ^{9/,d} 0.000003	0.00024 ^{9/,d} 0.00006	5
60	Benzo(a)anthracene	μg/L lbs/day ^{3/}	0.00044 ^d 0.0001	0.0088 ^d 0.0002	
61	Benzo(a)pyrene	μg/L lbs/day ^{3/}	0.0044 ^{9/, d} 0.0001	0.0088 ^{9/,d} 0.0002	2
62	Benzo(b)flouranthene	μg/L lbs/day ^{3/}	0.0044 ^d 0.0001	0.0088 ^d 0.0002	
64	Benzo(k)flouranthene	μg/L lbs/day ^{3/}	0.0001 0.0044 ^{9/, d} 0.0001	0.0088 ^{9/,d} 0.0002	2
66	Bis(2-chloroethyl)ether	μg/L lbs/day ^{3/}	0.0001 0.031 ^{9/, d} 0.00078	0.622 ^{9/, d} 0.0016	1
68	Bis(2-ethylhexyl)phthala	ate [®] µg/L Ibs/day ^{3/}	1.8 ^{9/ ,d} 0.045	3.61 ^{9/, d} 0.090	5
73	Chrysene	μg/L lbs/day ^{3/}	0.0044 ^{9/, d} 0.0001	0.0088 ^{9/, d} 0.0002	5
77	1,4-dichlorobenzene	μg/L lbs/day ^{3/}	400 ^{9/ ,d} 10	802 ^{9/,d} 20.1	1
78	3,3'-dichlorobenzidine	μg/L lbs/day ^{3/}	0.04 ^{9/, d} 0.001	0.080 ^{9/, d} 0.002	5
79	Diethyl phthalate	μg/L lbs/day ^{3/}	23,000 ^{9/, d} 575	46,142 ^{9/, d} 1154	2
82	2,4-dinitrotoluene	μg/L lbs/day ^{3/}	0.11 ^{9/, d} 0.0028	0.22 ^{9/, d} 0.0055	5
CTR #*	Constituent	<u>Units</u>		ge Limitations Daily Maximum	ML ^{8/}
OIN#	Constituent	<u>OHIIIS</u>	Ju-uay Average		IVIL

85	1,2-diphenylhydrazine	μg/L lbs/day ^{<u>3</u>/}	0.04 ^{9/, d} 0.001	0.080 ^{9/, d} 0.002	1
88	Hexachlorobenzene	μg/L	0.00075 ^{9/, d}	0.0015 ^{9/, d}	1
89	Hexachlorobutadiene	lbs/day ^{3/} μg/L	0.000019 0.44 ^{9/, d}	0.000038 0.88 ^{9/, d}	1
91	Hexachloroethane	lbs/day ^{3/} μg/L	0.011 1.9 ^{9/, d}	0.022 3.81 ^{9/, d}	1
•		lbs/day ^{3/}	0.048	0.095	•
92	Indeno(1,2,3-cd)pyren	e μg/L lbs/day ^{ʒ/}	0.004 ^{9/, d} 0.0001	0.088 ^{9/, d} 0.0002	0.05
96	N-nitrosodimethylamin	•	0.00069 ^{9/, d} 0.000017	0.0014 ^{9/, d} 0.000035	5
97	N-nitrosodi-n-propylam		0.005 ^{9/, d} 0.0001	0.010 ^{9/, d} 0.0003	5
98	N-nitrosodiphenylamin		5 ^{9/, d} 0.125	10.3 ^{9/, d} 0.251	1
102	Aldrin	μg/L lbs/day ^{3/}	0.000065 ^{9/, d} 0.0000016	0.00026 ^{9/, d} 0.000065	0.005
107	Chlordane	μg/L	0.00029 ^{9/, d}	0.0011 ^{9/, d}	0.1
108	4,4'-DDT	lbs/day ^{3/} μg/L	0.000007 0.00059 ^{9/, d}	0.000029 0.0012 ^{9/, d}	0.01
109	4,4'-DDE	lbs/day ^{3/} μg/L	0.000015 0.000295 ^{9/, d}	0.00003 0.0012 ^{9/, d}	0.05
110	4,4'-DDD	lbs/day ^{3/} μg/L lbs/day ^{3/}	0.000073 0.00083 ^{9/, d} 0.00002	0.00003 0.0016 ^{9/, d} 0.000042	0.05
111	Dieldrin	μg/L lbs/day ^{3/}	0.00002 0.00014 ^{9/, d} 0.0000035	0.000042 0.0003 ^{9/, d} 0.000007	0.01
114	Endosulfan sulfate	μg/L Ibs/day ^{3/}	110 ^{9/, d} 2.75	221 ^{9/, d} 5.53	0.05
117	Heptachlor	μg/L lbs/day ^{3/}	0.0001 ^{9/,d} 0.0000026	0.0004 ^{9/, d} 0.000011	0.01
118	Heptachlor epoxide	μg/L lbs/day ^{3/}	0.000020 0.00005 ^{9/, d} 0.0000013	0.000011 0.0002 ^{9/, d} 0.000005	0.01
119-125	PCBs 1016-1260 ^{7/}	μg/L lbs/day ^{3/}	0.00017 ^{9/, d} 0.000043	0.00034 ^{9/, d} 0.000043	0.5
126	Toxaphene	μg/L lbs/day ^{3/}	0.0000043 0.00016 ^{9/, c} 0.0000041	0.0000043 0.00033 ^{9/, c} 0.0000082	0.5

^{1/} As defined in Standard Provisions, Attachment N.

_2/ The daily maximum effluent concentration limits apply to both flow weighted 24-hour composite samples and grab samples, as specified in the Monitoring and Reporting Program (Attachment T).

^{3/} Based on the plant design flow rate of 3.0 MGD. During events, such as storms, in which the flow exceeds the design capacity, the mass discharge rate limitations will be tabulated using the concentration limits and the actual flow rates.

^{4/} Compliance may be determined from a single analysis or from the average of the initial analysis and three additional analyses taken one week apart once the results of the initial analysis are obtained.

- 5/ Based on total recoverable metals. These limits may be modified to total dissolved metals if the Discharger requests and has conducted a study on the water-effect ratio (WER) according to USEPA guidance document and/or state protocols, if applicable.
- 6/ The recovery of free cyanide from metal complexes must be comparable to that achieved by Standard Methods 412 F, G, and H (Standard Methods for the Examination of Water and Wastewater; Joint Editorial Board, American Public Health Association, American Water Works Association, and Water Pollution Control Federation [Water Environment Federation]; most recent edition).
- <u>7</u>/ PCBs (polychlorinated biphenyls) shall mean the sum of chlorinated biphenyls whose analytical characteristics resemble those of Aroclor-1016, Aroclor-1221, Aroclor-1232, Aroclor-1242, Aroclor-1248, Aroclor-1254, and Aroclor-1260. The limit is for the sum of all PCBs, not for each individual chlorinated biphenyl.
- 8/ The MLs, or Minimum Levels, refer to those found in Appendix 4 of the SIP, for reporting and compliance purposes, in accordance with Section 2.4 of the SIP.
- 9/ For priority pollutants, Section 2.4.5 of CTR Compliance Determination, reads, "Dischargers shall be deemed out of compliance with an effluent limitation if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported ML."
- * This number corresponds to the compound number found in Table 1 of CTR. It is simply the order in which the 126 priority pollutants were listed in 40 CFR part 131.38 (b)(1).
- Ojai Valley Treatment Plant must meet the total ammonia limitations contained in Attachment H, Basin Plan Tables 3-1 and 3-3, for the protection of freshwater aquatic habitat, by June 14, 2002.
- The interim limits apply for these constituents while OVSD develops and implements their Pollutant Minimization Plan until such a time that the Executive Officer indicates otherwise based on the findings of the PMP.

Interim effluent limits were derived statistically at 95% confidence level for monthly averages and at the 99% confidence level for the daily maximum interim limits. Effluent performance data from Fall 1997 through July 2000 and the PlimitTM program, which is based on Appendix E of the USEPA Technical Support Document for Water Quality-based Toxics Control (TSD) [EPA/ 505/2-90-001, PB91-127415, March 1991], were used to calculate the interim limits. Effluent values (xi) are assumed to be lognormally distributed.

- # Based on the actual plant flow rate of 2.1 MGD.
- % Total Nitrogen = nitrate-N + Nitrite-N + unionized ammonia-N + organic nitrogen

Additional Footnotes - Priority Pollutants:

- a. Based on Basin Plan Table 3-5 (page 3-8). RPA was incomplete for this pollutant, however it is carried over from Order 96-041. Due to Antibacksliding, the limit can not be removed until we have information to warrant its removal.
- b. Based on Basin Plan (incorporation of Title 22, *Drinking Water Standards*, by reference). RPA was incomplete for this pollutant, however it is carried over from Order 96-041. Due to Antibacksliding, the limit can not be removed until we have information to warrant its removal.
- c. Based on most stringent CTR criteria [Criterion Continuous Concentration (CCC)] for the protection of freshwater aquatic life. To arrive at this calculated limitation, the CTR CCC was adjusted, according to SIP Section 1.4.

Federal Register Vol. 65, No. 97, page 31689, discusses the basis for the aquatic life criteria in the CTR. The Criterion Maximum Concentration (CMC), a short term concentration limit, and the Criterion Continuous Concentration (CCC), a four day concentration limit, are designed to provide protection of aquatic life and its uses from acute and chronic toxicity to animals and plants.

The criteria are intended to identify average pollutant concentrations which will produce water quality generally suited to maintenance of aquatic life and designated uses while restricting the duration of excursions over the average so that total exposures will not cause unacceptable adverse effects.

Federal Register Vol. 65, No. 97, page 31691, discusses how CCC is intended to be the highest concentration that could be maintained indefinitely in a water body without causing an unacceptable effect on aquatic community or its uses.

- d. Based on most stringent CTR criteria for the protection of human health from consumption of water and organisms. CTR criteria were adjusted according to SIP Section 1.4, to arrive at this calculated limitation.
- e. The Ventura River is 303d listed for this pollutant.

4. Basis for priority pollutants:

Mixing zones and dilution credits are not used:

- because several reaches of the Ventura River are 303(d) listed for impairment;
- because impaired waters don't have the capacity to assimilate pollutants at concentrations greater than the applicable objective;
- for the protection of the beneficial uses, such as rare, threatened, or endangered species.
- for the protection of cold freshwater habitat;
- for the protection of the beneficial uses, such as estuarine habitat; marine habitat; wildlife habitat; and,
- because a hydrologic model of the discharge and the receiving water has not been conducted.

Allowance of a mixing zone is discretionary under Section 1.4.2 of the SIP. The Regional Board has not allowed mixing zones or dilution credits to any inland discharger.

5. Example calculation: Cyanide

Is a limit required? What is RPA?

• From Table R, *Reasonable Potential & Limit Derivation*, we determined that Reasonable potential analysis (RPA) = Yes, therefore a limit is required.

Step 1 – Identify applicable water quality criteria.

From California Toxics Rule (CTR), we can obtain the Criterion Maximum Concentration (CMC) and the Criterion Continuous Concentration (CCC).

Freshwater Aquatic Life Criteria:

CMC = 22 μ g/L (CTR page 31712, column B1) and CCC = 5.2 μ g/L (CTR page 31712, column B2); and

Human Health Criteria for Water & Organisms = $700 \mu g/L$.

Step 2 – Calculate effluent concentration allowance (ECA)

ECA = Criteria in CTR, since no dilution is allowed.

Step 3 – Determine long-term average (LTA) discharge condition

a. Calculate CV:

CV = Standard Deviation / Mean = 0.6 (By default because data was > 80% nondetect, SIP page 6)

b. Find the ECA Multipliers from SIP Table 1 (page 7), or by calculating them using equations on SIP page 6. When CV = 0.6, then:

ECA Multiplier acute = 0.321 and

ECA Multiplier acute = 0.527.

- c. LTA acute = ECA acute x ECA Multiplier acute = $22 \mu g/L \times 0.321 = 7.062 \mu g/L$
- d. LTA chronic = ECA chronic x ECA Multiplier chronic = $5.2 \mu g/L \times 0.527 = 2.7404 \mu g/L$

Step 4 – Select the lowest LTA.

In this case, LTA chronic < LTA acute, therefore lowest LTA = 2.74 μ g/L

<u>Step 5 – Calculate the Average Monthly Effluent Limitation (AMEL) & Maximum</u> Daily Effluent Limitation (MDEL) for AQUATIC LIFE.

a. Find the multipliers. You need to know CV and n (frequency of sample collection per month). If effluent samples are collected 4 times a month or less, then n=4. CV was determined to be 0.6 in a previous step.

AMEL Multiplier = 1.55

MDEL Multiplier = 3.11

- b. AMEL aquatic life = lowest LTA (from Step4) x AMEL Multiplier = $2.74 \mu g/L \times 1.55 = 4.2476 \mu g/L$
- c. MDEL aquatic life = lowest LTA (from Step4) x AMEL Multiplier = $2.74 \mu g/L \times 3.11 = 8.5226 \mu g/L$

<u>Step 6 – Find the Average Monthly Effluent Limitation (AMEL) & Maximum Daily</u> Effluent Limitation (MDEL) for HUMAN HEALTH.

- a. Find factors. Given CV = 0.6 and n = 4.
 For AMEL human health limit, there is no factor.
 The MDEL/AMEL human health factor = 2.01
- b. AMEL human health = ECA = $700 \mu g/L$
- c. MDEL human health = ECA x MDEL/AMEL factor = $700 \mu g/L \times 2.01 = 1407$

<u>Step 7 – Compare the AMELs for Aquatic life and Human health and select the lowest.</u> Compare the MDELs for Aquatic life and Human health and select the lowest.

- a. Lowest AMEL = $4.2 \mu g/L$ (Based on Aquatic life protection)
- b. Lowest MDEL = $8.5\mu g/L$ (Based on Aquatic life protection)
- 6. A numerical limit has not been prescribed for a toxic constituent if it has been determined that it has no reasonable potential to cause or contribute to excursions of water quality standards. A narrative limit to comply with all water quality objectives is provided in *Standard Provisions* for the priority pollutants which have no available numeric criteria.
- 7. The numeric limitations contained in this Order were derived using best professional judgement and are based on applicable state and federal authorities, and as they are met, will be in conformance with the goals of the aforementioned water quality control plans, and water quality criteria; and will protect and maintain existing and potential beneficial uses of the receiving waters.

XI. INTERIM REQUIREMENTS

A. Interim Limits

OVSD may not be able to achieve immediate compliance with the limits for bromodichloromethane, dibromochloromethane, thallium, bis (2-ethylhexyl)phthalate, cyanide, or lindane contained in section X.F.4. of the factsheet. Data submitted in previous self-monitoring reports indicates that these constituents have been detected in the effluent, at least once, at a concentration greater than the new limit proposed in this Order.

40 CFR Part 131.38(e) provides conditions under which interim effluent limits and compliance schedules may be issued, but the current Basin Plan Basin Plan does not allow the inclusion of interim limits and compliance schedules within NPDES permits. However, the SIP does allow inclusion of an interim limit within an NPDES permit for priority pollutants if the limit for the priority pollutant is CTR-based. The Regional Board has exercised their discretion to include interim limits through this Order for thallium, dibromochloromethane, dichlorobromomethane, and bis(2-theylhexyl) phthalate because these are new limits for constituents that did not previously exist in the prior permit. In light of the recent Tosco decision, the Regional Board has exercised their discretion to include interim limits for cyanide and lindane even though these constituents had limits in the previous permit. The limits in the tentative permit are more stringent.

Ojai Valley Treatment Plant shall comply immediately with the following interim effluent limits:

			Dischar	ge Limitations	
<u>CTR #</u> *	Constituent	<u>Units</u>	30-day Average 4/	Daily Maximum	<u>ML</u> 8/
12	Thallium	μg/L	2.08 ^{5/, 9/}		1
14	Cyanide	μg/L	4.88		5
23	Dibromochloromethane	μg/L	29.4 ⁹ /	35.7 ⁹	0.5
27	Dichlorobromomethane	μg/L	36.4 ⁹ /	39.0 ^{9/}	0.5
				ge Limitations	
CTR #* 68	Constituent Bis(2-ethylhexyl)phthalat	<u>Units</u> eμg/L	30-day Average 4/4.92 9/	Daily Maximum 5.29 ⁹	ML ^{8/} 5
105	Lindane	μg/L	0.062	0.069	0.02

Interim effluent limits were derived statistically at 95% confidence level for monthly averages and at the 99% confidence level for the daily maximum interim limits. Effluent performance data from Fall 1997 through July 2000 and the PlimitTM program, which is based on Appendix E of the USEPA Technical Support Document for Water Quality-based Toxics Control (TSD) [EPA/ 505/2-90-001, PB91-127415, March 1991], were used to calculate the interim limits. Effluent values (xi) are assumed to be lognormally distributed. Thallium and cyanide have an interim limit for the monthly average only because it is expected OVSD can comply with the given limits for daily maximum immediately. The limits for dibromochloromethane and dichlorobromomethane are expected to be met with the shift from chlorination / dechlorination to the UV system.

B. Pollutant Minimization Program

Compliance with effluent limitations shall be determined as follows:

- 1. Dischargers shall be deemed out of compliance with an effluent limitation if the concentration of the priority pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported minimum level (ML).
- 2. The Discharger shall be required to conduct a Pollutant Minimization Program (PMP), in accordance with Section 2.4.5.1. of the SIP, when there is evidence that the priority pollutant is present in the effluent above an effluent limitation and either:
 - a. A sample result is reported as detected but not quantified (DNQ) and the effluent limitation is less than the reported ML; or,
 - b. A sample result is reported as nondetect (ND) and the effluent limitation is less than the MDL.

Examples of evidence that the priority pollutant is present in the effluent above an effluent limitation are:

- sample results reported as when the effluent limitation is less than the method detection limit (MDL);
- sample results from analytical methods more sensitive than those methods included in the permit in accordance with Sections 2.4.2 or 2.4.3;
- presence of whole effluent toxicity;
- health advisories for fish consumption; or,
- · results of benthic or aquatic organism tissue sampling.

If a sample result, or the arithmetic mean or median of multiple sample results, is below the reported ML, and there is evidence that the priority pollutant is present in the effluent above an effluent limitation and the discharger conducts a PMP (as described in Section 2.4.5.1 of the SIP), the discharger shall not be deemed out of compliance.

The goal of the PMP is to reduce all potential sources of a priority pollutant(s) through pollution minimization (control) strategies, including pollution prevention measures as appropriate, to maintain the effluent concentration at or below the WQBEL.

XII. MONITORING AND REPORTING PROGRAM

Staff proposes the following monitoring program:

A. <u>Influent Monitoring</u>

- 1. Influent monitoring is required:
 - a. To determine compliance with the permit conditions for BOD₅ 20°C and suspended solids removal rates;
 - b. To assess treatment plant performance;
 - c. To assess the effectiveness of the pretreatment program; and,
 - d. As a requirement of the Pollution Minimization Program.

CTR#	Constituent	Frequency in Order 99-063	Proposed <u>Frequency</u>
	Flow	continuous	continuous ¹
	Suspended solids	weekly	weekly
105	BOD₅ (20°C)	weekly	weekly
	Lindane	not required	quarterly
14	Cyanide	not required	quarterly
12	Thallium	not required	quarterly
23	Dibromochloromethane	not required	quarterly
27	Bromodichloromethane	not required	quarterly
CTR#	Constituent	Frequency in Order 99-063	Proposed <u>Frequency</u>
68	Bis (2-ethylhexyl)phthalate Total nitrogen Total phosphorous	not required semiannually semiannually	quarterly semiannually semiannually

USEPA priority pollutants semiannually (excluding asbestos, Attachment 3 of the Tentative Order)

semiannually

B. <u>Effluent Monitoring</u>

- 1. Effluent monitoring is required to:
 - a. Determine compliance with NPDES permit conditions;
 - b. Identify operational problems and aid in improving plant performance;
 - c. Provide information on wastewater characteristics and flows for use in interpreting water quality and biological data; and,
 - d. Determine Reasonable Potential Analysis for toxic pollutants.
- 2. The frequency of monitoring of effluent pollutants has been changed to better characterize the discharge. The following table illustrates the changes:

CTR#	Constituent	Frequency in Order 99-063	Proposed <u>Frequency</u>
	Total waste flow	continuous	continuous ¹
	Turbidity ²	continuous	continuous ¹
	Total residual chlorine	continuous	continuous ¹
	Total and fecal coliform ²	daily (total only)	daily
	Temperature	weekly	weekly
	рН	weekly	weekly
	Dissolved oxygen	weekly	weekly
	Settleable solids	not required	weekly
	Suspended solids	weekly	weekly
	BOD ₅ (20°C)	weekly	weekly ³
	Algal Biomass (Chlorophyll	a) ¹² not required	monthly
	Ammonia Nitrogen	monthly	monthly
	Nitrate Nitrogen	monthly	monthly
	Nitrite Nitrogen	monthly	monthly
	Organic Nitrogen	monthly	monthly
	Total Nitrogen	monthly	monthly
	Total phosphorous	monthly	monthly
	Phosphate as P	not required	monthly
	Chronic toxicity	monthly	monthly
12	Thallium	semi-annually	monthly
14	Cyanide	semi-annually	monthly
		Frequency in	Proposed
CTR#	Constituent	Order 99-063	<u>Frequency</u>
23	Dibromochloromethane	annually	monthly
27	Dichlorobromomethane	annually	monthly
68	Bis(2-ethylhexyl)phthalate	annually	monthly
105	Lindane	annually	monthly
6	Copper	semi-annually	monthly

	Iron	semi-annually	monthly
7	Lead	semi-annually	monthly
8	Mercury	semi-annually	monthly
9	Nickel	semi-annually	monthly
10	Selenium	semi-annually	monthly
11	Silver	semi-annually	monthly
13	Zinc	semi-annually	monthly
39	Toluene	annually	monthly
18	Acrylonitrile	annually	monthly
20	Bromoform	annually	monthly
21	Carbon tetrachloride	annually	monthly
31	1,2-dichloropropane	annually	monthly
77	1,4-dichlorobenzene	annually	monthly
79	Diethyl phthalate	annually	monthly
98	N-nitrosodiphenylamine	annually	monthly
114	Endosulfan sulfate	annually	monthly
29	1,2-dichloroethane	annually	quarterly
30	1,1-dichloroethylene	annually	quarterly
37	1,1,2,2-tetrachloroethane	annually	quarterly
48	4,6-dinitro-o-cresol	annually	quarterly
53	Pentachlorophenol	semi-annually	quarterly
55	2,4,6-trichlorophenol	semi-annually	quarterly
59	Benzidine	annually	quarterly
60	Benzo(a)anthracene	annually	quarterly
61	Benzo(a)pyrene	annually	quarterly
62	Benzo(b)flourene	annually	quarterly
64	Benzo(k)flourene	annually	quarterly
66	Bis(2-chloroethyl)ether	annually	quarterly
73	Chrysene	annually	quarterly
78	3,3'-dichlorobenzdine	annually	quarterly
82	2,4-dinitrotoluene	annually	quarterly
85	1,2-diphenylhydrazine	annually	quarterly
88	Hexachlorobenzene	annually	quarterly
89	Hexachlorobutadiene	annually	quarterly
91	Hexachloroethane	annually	quarterly
92	Indeno(1,2,3-cd)pyrene	annually	quarterly
96	N-nitrosodimethylamine	annually	quarterly
97	N-nitrosodi-n-propylamine	annually	quarterly
102	Aldrin	semi-annually	quarterly
106	Delta BHC	semi-annually	quarterly
107	Chlordane	semi-annually	quarterly
109	4,4'-DDE	semi-annually	quarterly
		Frequency in	Proposed
CTR#	Constituent	<u>Order 99-063</u>	<u>Frequency</u>
110	4,4'-DDD	semi-annually	quarterly
111	Dieldrin	semi-annually	quarterly
117	Heptachlor	semi-annually	quarterly
118	Heptachlor epoxide	semi-annually	quarterly
	25 PCBs ¹⁰	annually	quarterly
126	Toxaphene	annually	quarterly
-	Acetone	not required	quarterly
		1	1

	4-Methylphenol	annually	quarterly
	Remaining USEPA	annually	quarterly
	priority pollutants		
	(excluding asbestos, Attac	hment 3)	
2	Arsenic	semi-annually	quarterly
4	Cadmium	semi-annually	quarterly
	Total Chromium	semi-annually	quarterly
5a	Chromium III	not required	quarterly
5b	Chromium VI	not required	quarterly
	Aluminum	semi-annually	semi-annually
	Antimony	semi-annually	semi-annually
	Barium	semi-annually	semi-annually
	Beryllium	semi-annually	semi-annually
	Vanadium	semi-annually	semi-annually
	Cobalt	semi-annually	semi-annually
	Molybdenum	semi-annually	semi-annually
	Dioxin congeners	not required	semiannually ¹¹
	Oil and grease	semi-annually	semi-annually
	Total dissolved solids	semi-annually	semi-annually
	Phenols, chlorinated	semi-annually	semi-annually
	Phenols, non-chlorinated	semi-annually	semi-annually
	Pesticides ⁶	semi-annually	semi-annually
	Radioactivity⁵	annually	semi-annually
	Acute Toxicity	annually	semi-annually ⁷
	Surfactants (MBAS) ¹³	annually	semi-annually
	Surfactants (CTAS) ¹³	not required	semi-annually
	Boron	annually	annually
	Sulfate	annually	annually
	Chloride	annually	annually
	Fluoride	annually	annually

The priority pollutants which have effluent limitations will be monitored quarterly to determine compliance.

Dissolved oxygen, phosphate (as P), and algal biomass were added to be used in conjunction with the nitrogen series, for future TMDL purposes. Hardness and MTBE were added to the effluent monitoring program in order to better monitor discharge quality.

C. Receiving Water Monitoring

- 1. The goals of the Watershed-wide Monitoring Program for the Ventura River Watershed are to:
 - a. Determine compliance with receiving water limits;
 - b. Monitor trends in surface water quality;
 - c. Assure reasonable protection of beneficial uses;
 - d. Provide data for modeling contaminants of concern; and,

- e. Characterize water quality including seasonal variation of surface waters within the watershed.
- 2. Receiving water stations shall be established at the following locations:

Station No. Location/Description

- R-1 At a point in the Ventura River before the San Antonio Creek flows into it.
- R-2 At a point in the San Antonio Creek before it flows into the Ventura River.
- R-3 At a point approximately 1650 feet upstream from the discharge point.
- R-4 At a point approximately 50 feet downstream from the discharge point.
- R-5 At a point approximately 3,000 feet downstream from the discharge point just upstream of the confluence of the Ventura River and Canada Larga.
- R-6 At a point approximately at Shell Road.
- R-7 At a point approximately at the railroad bridge downstream from the Pacific Coast Highway overpass.
- R-8 At a point in the Canada Larga Creek before it flows into the Ventura River.
 - 3. The receiving water monitoring program was modified to provide more specific information pertaining to potential effects of the discharges on receiving waters and to gather information for RPA purposes. All constituents will be sampled at the same frequency at all three receiving water stations. However, after April 2003, the frequency of monitoring of priority pollutants that don't have a limit or that won't require an effluent limit (after the new RPA is conducted) may be decreased to semiannually, at some stations. The following table illustrates the general changes in the receiving water monitoring program.

CTR#	Constituent	Frequency in Order 99-063	Proposed <u>Frequency</u>
	Temperature (for R3 and R4 only) Flow Total coliform Fecal coliform	monthly monthly monthly monthly	monthly monthly monthly monthly
	Dissolved oxygen pH Total Hardness (as CaCO ₃) (R3)	monthly monthly not required Frequency in	monthly monthly monthly Proposed
CTR#	Constituent	Order 99-063	<u>Frequency</u>
5a 5b	Algal Biomass (Chlorophyll <i>a</i>) Turbidity Chronic toxicity ⁴ (for R-3 and R-5 only) Chromium III ⁸ (for R-3 and R-5 only) Chromium VI ⁸ (for R-3 and R-5 only) Nitrate nitrogen Nitrite nitrogen Ammonia nitrogen Organic nitrogen Total nitrogen Total phosphorous	not required monthly quarterly not required not required quarterly quarterly quarterly quarterly quarterly quarterly	monthly monthly monthly bimonthly bimonthly quarterly quarterly quarterly quarterly quarterly quarterly quarterly quarterly

6	Copper(for R-3 and R-5 only)	annually	quarterly
10	Selenium(for R-3 and R-5 only)	annually	quarterly
11	Silver(for R-3 and R-5 only)	annually	quarterly
13	Zinc(for R-3 and R-5 only)	annually	quarterly
	Remaining Priority (for R-3 and R-5 only)	not required	quarterly
	Pollutants (excluding asbestos, Attach	ment 3 of Tentative Or	der) ⁹
	2,3,7,8-TCDD	not required	semiannually
	BOD ₅ (20°C)	annually	annually
	Sulfate	annually	annually
	Chloride	annually	annually
	Surfactants (MBAS) ¹³	annually	annually
	Surfactants (CTAS) ¹³	not required	annually
	Total dissolved solids	annually	annually
	Oil and Grease	annually	annually
	Aluminum ⁸ (for R-3 and R-5 only)	annually	annually
1	Antimony ⁸ (for R-3 and R-5 only)	annually	annually
2	Arsenic ⁸ (for R-3 and R-5 only)	annually	annually
	Barium ⁸ (for R-3 and R-5 only)	annually	annually
3	Beryllium ⁸ (for R-3 and R-5 only)	annually	annually
4	Cadmium ⁸ (for R-3 and R-5 only)	annually	annually
	Cobalt ⁸ (for R-3 and R-5 only)	annually	annually
	Iron ⁸ (for R-3 and R-5 only)	annually	annually
7	Lead ⁸ (for R-3 and R-5 only)	annually	annually
8	Mercury ⁸ (for R-3 and R-5 only)	annually	annually
	Molybdenum ⁸ (for R-3 and R-5 only)	annually	annually
9	Nickel ⁸ (for R-3 and R-5 only)	annually	annually
12	Thallium⁵(for R-3 and R-5 only)	annually	annually
	Vanadium ⁸ (for R-3 and R-5 only)	annually	annually

- 4/ For Chromium VI analysis, the appropriate sampling and analytical method must be used.
- 8/ Receiving water trace metal samples should be taken during the month of August.
- 9/ For volatile organic compounds, cyanide, phenols (nonchlorinated), and phthalates, grab samples shall be collected instead of 24-hour composites.
- 13/ MBAS is Methylene blue active substances and CTAS is cationic active substances.

D. Other Monitoring

OVSD will be required to implement a bioassessment program which shall include an analysis of the community structure of the instream macroinvertebrate assemblages and physical habitat assessment at a minimum of three sites (R-3, R-5, and R7) within the Ventura River. All of the sites should be sampled semiannually; once during the spring, and once during the fall. This program shall be implemented and staff appropriately trained within six months of adoption of the permit. Analysis of the results of the semi-annual bioassessment monitoring program shall be submitted in the following annual report.

OVSD may elect to take over three of the sites in the Ventura County bioassessment monitoring program currently under development by Ventura County to comply with the Ventura County Stormwater Quality Management Program. Modifications or adjustments

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made to the sampling locations or program are subject to approval by the Executive Officer of the Regional Board.